REPORT OF AUDIT

BOROUGH OF FRANKLIN

COUNTY OF SUSSEX

DECEMBER 31, 2015

### BOROUGH OF FRANKLIN, N.J. YEAR ENDED DECEMBER 31, 2015 TABLE OF CONTENTS

Exhibit		<u>Page</u>
DAIROR	PART I	
Indep	endent Auditor's Report	1 - 4
CURREN	IT FUND	
A A-1 A-2 A-3	Comparative Balance Sheet Comparative Statement of Operations and Changes in Fund Balance Statement of Revenues Statement of Expenditures	5 - 6 7 8 - 9 10 - 18
TRUST I	FUND	
В	Comparative Balance Sheet	19
GENERA	AL CAPITAL FUND	
C C-1	Comparative Balance Sheet Comparative Statement of Changes in Fund Balance	20 21
WATER	/SEWER UTILITY FUND	
D D-1 D-2 D-3 D-4	Comparative Balance Sheet Comparative Statement of Operations and Changes in Fund Balance Comparative Statement of Fund Balance Statement of Revenues Statement of Expenditures	22 - 23 24 25 25 26
PUBLIC	CASSISTANCE FUND	
— Е	Comparative Balance Sheet - Public Assistance Fund	27
<u>GENER</u>	AL FIXED ASSETS	
10	Schedule of General Fixed Assets	28

	<u>Exhibit</u>		Page	
	NOTES	TO FINANCIAL STATEMENTS	29 - 60	
	SUPPLE	EMENTARY DATA		
	OEI	FICIALS IN OFFICE AND SURETY BONDS	61	
	OFI	HEDULE OF EXPENDITURES OF FEDERAL AWARDS	62	
	SCI	HEDULE OF EXPENDITURES OF STATE AWARDS	63	
	· CO	MPARATIVE DATA	64 - 65	
	<u>CURRE</u>	<u>NT FUND</u>		
		Schedule of Current Cash - Treasurer	66	
•	A-4	Schedule of Cash - Change Fund	67	
	A-5	Schedule of Taxes Receivable and Analysis of Property Tax Levy	68	
	A-6	Schedule of Tax Title Liens Receivable	69	
	A-7	Schedule of Property Acquired for Taxes Assessed Valuation	70	
	A-8	Schedule of Revenue Accounts Receivable	71	
·	A-9 A-10	Schedule of Amount Due to State of New Jersey for Senior		
	A-10	Citizens' and Veterans' Deductions - CH. 73 P.L.1976	72	
	A-11	Schedule of Interfunds Accounts Receivable/(Payable)	73	
	A-11 A-12	Schedule of Appropriations Reserves	74 - 75	
	A-12 A-13	Schedule of Deferred Charges N.J.S.A. 40A:4-55 Special Emergency	76	
	A-13 A-14	Schedule of Various Cash Liabilities and Reserves	77	
	A-14 A-15	Schedule of Encumbrances Payable - Current Fund	78	
	A-15 A-16	Schedule of Prepaid Taxes	78	
	A-17	Schedule of County Taxes Payable	79	
	A-18	Schedule of Local District School Tax	79	
	A-19	Schedule of Regional High School Taxes Payable	80	
	A-20	Schedule of Interfunds - Federal and State Grant Fund	<b>8</b> 1	
	A-21	Schedule of Encumbrances Payable - Federal and State Grant Fund	81	
	A-22	Schedule of Grants Receivable	82	
	A-23	Schedule of Appropriated Reserves for Grants	83	
	A-24	Schedule of Unappropriated Reserves for Grants	84	
	יפווקיד	T <u>FUND</u>		
	IKOD.	<u>11010</u>	0.5	
	B-1	Schedule of Cash	85	•
	B-2	Schedule of Animal Control Trust Fund Expenditures	86	
	B-3	Schedule of Due to State Department of Health	86	
	B-4	Schedule of Reserve for Encumbrances	87	
	B-5	Schedule of Various Other Trust Funds	88	
	B-6	Schedule of Net Payroll and Payroll Deductions	89	·
				+
	•			

-

<u>Exhibit</u>		Page
<u>GENER</u>	AL CAPITAL FUND	
C-2	Schedule of Cash	90
C-2 C-3	Schedule of General Capital Cash	91
C-4	Schedule of Deferred Charges to Future Taxation - Unfunded	92
C-5	Schedule of Grants Receivable	93
C-6	Schedule of Bond Anticipation Notes Payable	94
C-7	Schedule of Improvement Authorizations	95
C-8	Schedule of Capital Improvement Fund	. 96
C-9	Schedule of Reserve for Encumbrances	96
C-10	Schedule of Interfund - Current Fund	97
C-11	Schedule of Various Reserves	98
C-12	Schedule of Bonds and Notes Authorized but not Issued	99
WATE	R/SEWER UTILITY FUND	
D-5	Schedule of Cash	100
D-5 D-6	Schedule of Change Funds	101
D-0 D-7	Schedule of Water/Sewer Utility Collector Cash	101
D-7 D-8	Schedule of Water/Sewer Utility Capital Cash	102
D-8 D-9	Schedule of Consumer Accounts Receivable	103
D-3 D-10	Schedule of Interfund Water/Sewer Capital	104
D-10 D-11	Schedule of Fixed Capital	105
D-11 D-12	Schedule of Fixed Capital Authorized and Uncompleted	106
D-12	Schedule of Appropriation Reserves	107
D-13 D-14	Schedule of Accrued Interest on Bonds, Loans and Notes	108
D-14 D-15	Schedule of Reserve for Capital Outlay	109
D-15 D-16	Schedule of Reserve for Water Hook-up Fees	109
D-10 D-17	Schedule of Reserve for Sewer Hook-up Fees	110
D-18	Schedule of Reserve for BPW Maps	111
D-19	Schedule of Prepaid Water/Sewer Rents	111
D-20	Schedule of Various Reserves	112
D-21	Schedule of Water/Sewer Serial Bonds Payable	113
D-22	Schedule of FHA Water Supply Loan	114
D-23	Schedule of New Jersey Infrastructure Trust Loan	115 - 116
D-24	Schedule of Improvement Authorizations	117
D-25	Schedule of Water/Sewer Capital Bond Anticipation Notes	118
D-26	Schedule of Capital Improvement Fund	119
D-27	Schedule of Reserve for Amortization	119
D-28	Schedule of Reserve for Encumbrances	120
D-29	Schedule of Accounts Payable	120
D-30	Schedule of Deferred Reserve for Amortization	121
D-31	Schedule of Bonds and Notes Authorized but Not Issued	122

Exhibi	<u>t</u>	Page
<u>PUBLI</u>	C ASSISTANCE FUND	
E-1	Schedule of Cash - Treasurer	123
E-2	Schedule of Cash and Reconciliation per N.J.S.A. 40A:5-5	124
E-3	Schedule of Cash and Reconciliation	125
E-4	Schedule of Revenues	126
E-5	Schedule of Reserve for Public Assistance	127
	PART II	
Ind	language Auditor's Report on Internal Control Over Financial Kenorting	
ano	lependent Auditor's Report on Internal Control Over Financial Reporting I on Compliance and Other Matters Based on an Audit of Financial Itements Performed in Accordance With Government Auditing Standards	128 - 130
and Sta	d on Compliance and Other Matters Based on an Audit of Financial terments Performed in Accordance With Government Auditing Standards	128 - 130 131
and Sta	on Compliance and Other Matters Based on an Audit of Financial	
and Sta SUMN SUMN	on Compliance and Other Matters Based on an Audit of Financial tements Performed in Accordance With Government Auditing Standards  MARY OF FINDINGS AND RESPONSES  MARY SCHEDULE OF PRIOR AUDIT FINDINGS	131
SUMN SUMN SUMN	I on Compliance and Other Matters Based on an Audit of Financial tements Performed in Accordance With Government Auditing Standards  MARY OF FINDINGS AND RESPONSES  MARY SCHEDULE OF PRIOR AUDIT FINDINGS  RAL COMMENTS:	131
SUMM SUMM SUMM GENE Ca	I on Compliance and Other Matters Based on an Audit of Financial tements Performed in Accordance With Government Auditing Standards  MARY OF FINDINGS AND RESPONSES  MARY SCHEDULE OF PRIOR AUDIT FINDINGS  RAL COMMENTS: sh Balances	131 132
SUMM SUMM GENE Ca	I on Compliance and Other Matters Based on an Audit of Financial tements Performed in Accordance With Government Auditing Standards  MARY OF FINDINGS AND RESPONSES  MARY SCHEDULE OF PRIOR AUDIT FINDINGS  RAL COMMENTS: sh Balances ntracts and Agreements	131 132
SUMN SUMN GENE Ca Co	I on Compliance and Other Matters Based on an Audit of Financial tements Performed in Accordance With Government Auditing Standards  MARY OF FINDINGS AND RESPONSES  MARY SCHEDULE OF PRIOR AUDIT FINDINGS  RAL COMMENTS: sh Balances ntracts and Agreements Illection of Interest on Delinquent Taxes and Assessments	131 132 133 133
SUMIN SUMIN GENE Ca Co Co	I on Compliance and Other Matters Based on an Audit of Financial Itements Performed in Accordance With Government Auditing Standards  MARY OF FINDINGS AND RESPONSES  MARY SCHEDULE OF PRIOR AUDIT FINDINGS  RAL COMMENTS: sh Balances ntracts and Agreements Illection of Interest on Delinquent Taxes and Assessments Ilinquent Taxes and Tax Title Liens	131 132 133 133 134
SUMM SUMM GENE Ca Co Co De Ve	I on Compliance and Other Matters Based on an Audit of Financial tements Performed in Accordance With Government Auditing Standards  MARY OF FINDINGS AND RESPONSES  MARY SCHEDULE OF PRIOR AUDIT FINDINGS  RAL COMMENTS: sh Balances ntracts and Agreements Illection of Interest on Delinquent Taxes and Assessments	131 132 133 133 134 135
SUMM SUMM SUMM GENE Ca Co Co De Ve Se	d on Compliance and Other Matters Based on an Audit of Financial Itements Performed in Accordance With Government Auditing Standards  MARY OF FINDINGS AND RESPONSES  MARY SCHEDULE OF PRIOR AUDIT FINDINGS  RAL COMMENTS: sh Balances ntracts and Agreements Illection of Interest on Delinquent Taxes and Assessments Ilinquent Taxes and Tax Title Liens crification of Delinquent Taxes and Other Charges gregation of Duties  IR COMMENTS:	131 132 133 133 134 135 135 136
SUMIN SUMIN GENE Ca Co Co De Ve Se OTHE	d on Compliance and Other Matters Based on an Audit of Financial Itements Performed in Accordance With Government Auditing Standards  MARY OF FINDINGS AND RESPONSES  MARY SCHEDULE OF PRIOR AUDIT FINDINGS  RAL COMMENTS: sh Balances ntracts and Agreements llection of Interest on Delinquent Taxes and Assessments linquent Taxes and Tax Title Liens crification of Delinquent Taxes and Other Charges gregation of Duties  R COMMENTS: unicipal Court	131 132 133 133 134 135 135 136
SUMM SUMM GENE Ca Co Co De Ve Se OTHE	d on Compliance and Other Matters Based on an Audit of Financial Itements Performed in Accordance With Government Auditing Standards  MARY OF FINDINGS AND RESPONSES  MARY SCHEDULE OF PRIOR AUDIT FINDINGS  RAL COMMENTS: sh Balances ntracts and Agreements Illection of Interest on Delinquent Taxes and Assessments Ilinquent Taxes and Tax Title Liens crification of Delinquent Taxes and Other Charges gregation of Duties  IR COMMENTS:	131 132 133 133 134 135 135 136

### BOROUGH OF FRANKLIN

## PART I REPORT OF AUDIT ON FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA YEAR ENDED DECEMBER 31, 2015

### Ferraioli, Wielkotz, Cerullo & Cuva, P.A.

Charles J. Ferraioli, Jr., MBA, CPA, RMA Steven D. Wielkotz, CPA, RMA James J. Cerullo, CPA, RMA Paul J. Cuva, CPA, RMA Thomas M. Ferry, CPA, RMA Certified Public Accountants 401 Wanaque Avenue Pompton Lakes, New Jersey 07442 973-835-7900 Fax 973-835-6631 Newton Office 100B Main Street Newton, N.J. 07860 973-579-3212 Fax 973-579-7128

### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the Borough Council Borough of Franklin Franklin, New Jersey 07416

### Report on the Financial Statements

We have audited the accompanying balance sheets - regulatory basis of the various funds and account group of the Borough of Franklin in the County of Sussex, as of December 31, 2015 and 2014, the related statement of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the Borough's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.



Honorable Mayor and Members of the Borough Council Page 2

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the Borough of Franklin on the basis of the financial reporting provisions prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Borough of Franklin as of December 31, 2015 and 2014, or changes in financial position for the years then ended.

### Basis for Qualified Opinion on Regulatory Basis Accounting Principles

We are unable to obtain sufficient evidence to support the cost of fixed assets. As more fully describe in Note 1, due to the length of time over which these fixed assets were acquired, it is not practical to determine their actual costs. We are, therefore, unable to express an opinion as to the general fixed assets account group at December 31, 2015 and 2014, stated as \$10,330,559.00 and \$5,729,589.00, respectively.



Honorable Mayor and Members of the Borough Council Page 3

### Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the effects of the matter described in "Basis for Qualified Opinion on Regulatory Basis Accounting Principles" paragraph, the financial statements referred to above present fairly, in all material respects, the regulatory basis balances sheets as of December 31, 2015 and 2014, the regulatory basis statements of operations for the years then ended and the regulatory basis statements of revenues and expenditures for the year ended December 31, 2015 in accordance with the basis of financial reporting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

### Other Matters

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Borough of Franklin's basic financial statements. The supplementary information listed in the table of contents and the letter of comments and recommendations section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental information listed in the table of contents are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information listed in the table of contents are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The letter of comments and recommendations section has not been subject to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.



Honorable Mayor and Members of the Borough Council Page 4

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated May 16, 2016 on our consideration of the Borough of Franklin's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Borough of Franklin's internal control over financial reporting and compliance.

Thomas M. Ferry, C.P.A.

Registered Municipal Accountant

No. 497

Terraioli, Wielkotz, Cerullo & Cuva, PA
FERRAIOLI, WIELKOTZ, CERULLO & CUVA, P.A.
Certified Public Accountants

Newton, New Jersey

May 16, 2016



### Comparative Balance Sheet - Regulatory Basis

### **Current Fund**

### December 31,

	Ref.	<u>2015</u>	<u>2014</u>
Assets			
Current Fund:			0 40 1 60 4 0 7
Cash	A-4	3,227,438.59	2,724,627.87
Change Fund	A-5	500.00	500.00
_		3,227,938.59	2,725,127.87
Receivables and Other Assets with Full Rese	erves:		
Delinquent Taxes Receivable	A-6	375,852.40	342,748.66
Tax Title Liens Receivable	A-7	25,241.03	68,506.17
Property Acquired for Taxes -			
Assessed Valuation	A-8	347,100.00	61,500.00
Assessed Fundament		748,193.43	472,754.83
Deferred Charges:			
Special Emergency Authorizations	A-13	15,000.00	24,000.00
Special Entergency Puttion Zations	• • • • • • • • • • • • • • • • • • • •	3,991,132.02	3,221,882.70
Federal and State Grant Fund:			
Interfund Receivables - Current Fund	A-20	97,083.55	88,538.11
Grants Receivable	A-22	5,000.00	•
Grants Receivable	11 22	102,083.55	88,538.11
		102,000100	
		4,093,215.57	3,310,420.81
		-1,073,213.31	3,310,120101

### Comparative Balance Sheet - Regulatory Basis

### **Current Fund**

### December 31,

	<u>Ref.</u>	<u>2015</u>	<u>2014</u>
Liabilities, Reserves and Fund Balance			
Current Fund: Appropriation Reserves: Unencumbered Encumbered Total Appropriation Reserves	A-3;A-12 A-3;A-12	651,874.70 56,618.07 708,492.77	642,521.54 50,903.02 693,424.56
Due To State of New Jersey: Senior Citizen and Veteran Deductions	A-10	18,946.72	16,196.72
Interfunds Payable: Federal and State Grant Fund Tax Overpayments	A-11 A-14	97,083.55 750.00	88,538.11
Reserve for: Revision of Master Plan Sale of Municipal Assets Revision of Tax Maps Tax Appeals Encumbrances Payable - Various Reserves Prepaid Taxes County Taxes Payable	A-14 A-14 A-14 A-15 A-16 A-17	17,329.62 545.60 1,375.00 128,361.77 4,584.32 96,130.03 18,807.25 1,092,406.63	28,979.82 545.60 1,375.00 243,000.00 4,796.92 53,040.20 5,720.45 1,135,617.38
Reserve for Receivables Fund Balance	Contra A-1	748,193.43 2,150,531.96 3,991,132.02	472,754.83 1,613,510.49 3,221,882.70
Federal and State Grant Fund: Encumbrances Payable Appropriated Reserve for Grants Unappropriated Reserve for Grants	A-21 A-23 A-24	3,426.06 67,011.90 31,645.59 102,083.55 4,093,215.57	3,791.62 55,436.20 29,310.29 88,538.11 3,310,420.81

### Comparative Statement of Operations and Changes in Fund Balance - Regulatory Basis

### **Current Fund**

### Years Ended December 31,

	Ref.	<u>2015</u>	<u>2014</u>
Revenues and Other Income:		151 060 00	74,000.00
Fund Balance Utilized	A-2	151,360.00	1,344,475.16
Miscellaneous Revenue Anticipated	A-2	1,112,913.84	
Receipts from Delinquent Taxes	A-2	307,019.21	289,613.23
Receipts from Current Taxes	A-2	13,792,410.76	13,363,300.58
Non-Budget Revenue	A-2	68,716.34	69,664.98
Other Credits to Income:			220.00
Grants Cancelled			228.98
Unexpended Balance of Appropriation Reserves	A-12	488,362.15	520,429.13
Cancellation of Tax Overpayments	_		200.00
Total Revenues and Other Income	_	15,920,782.30	15,661,912.06
Expenditures:			
Budget and Emergency Appropriations:			
Operations - Within Caps:			
Salaries and Wages	A-3	2,505,170.00	2,537,010.00
Other Expenses	A-3	2,007,637.00	1,988,975.00
Deferred Charges and Statutory Expenditures -			
Municipal - Within Caps	A-3	552,757.00	514,571.00
Operations - Excluded From CAPS:			
Salaries and Wages	A-3	132,689.00	14,565.00
Other Expenses	A-3	237,794.29	415,321.19
Capital Improvements - Excluded from Caps	A-3	182,100.00	186,100.00
Municipal Debt Service - Excluded from Caps	A-3	329,040.84	299,798.24
Deferred Charges and Statutory Expenditures -			
Municipal - Excluded from Caps	A-3	18,309.00	49,699.24
Municipal - Excluded from Caps	A-17	2,177,254.70	2,109,101.17
County Taxes including Added Taxes	A-18	4,900,435.00	4,696,438.00
Local District School Tax	A-19	2,189,214.00	2,218,228.00
Regional High School Tax	11.17	15,232,400.83	15,029,806.84
Total Expenditures	•	<u> </u>	
Statutory Excess to Fund Balance		688,381.47	632,105.22
Fund Balance, January 1,	A	1,613,510.49	1,055,405.27
Fully Datailee, January 19		2,301,891.96	1,687,510.49
Fund Balance Utilized as Budget Revenue	A-1	151,360.00	74,000.00
Fund Balance, December 31,	Α	2,150,531.96	1,613,510.49
·,			

### Statement of Revenues - Regulatory Basis

### **Current Fund**

### Year Ended December 31, 2015

•	Ref.	Budget	Special N.J.S. 40A:4-87	Realized	Excess or (Deficit)
Fund Balance Anticipated	A-1	151,360.00		151,360.00	
Miscellaneous Revenues:					
Licenses:	A-9	10,505.00		10,609.50	104.50
Alcoholic Beverages	A-9 A-9	9,055.00		10,502.00	1,447.00
Other	A-9 A-9	18,228.00	•	16,586.95	(1,641.05)
Fees and Permits	A-9	10,220.00	•		
Fines and Costs:	A-9	171,900.00		137,858.32	(34,041.68)
Municipal Court		65,900.00		72,013.20	6,113.20
Interest and Costs on Taxes	A-9	9,085.00		10,102.43	1,017.43
Interest on Investments and Deposits	A-9	16,972.00		16,972.00	
Cable TV Franchise Fee	A-9	607,671.00		607,671.00	
Energy Receipts Tax	A-9	4,089.00		4,089.00	
Watershed Moratorium Offset Aid	A-9	7,929.00		7,929.00	
Garden State Trust	A-9	15,000.00		15,000.00	
Concetta Towers - In Lieu of Taxes	A-9			40,824.00	
Beverly Hills - Solid Waste Collection	A-9	40,824.00		24,977.84	0.84
Rent Senior Center	A-9	24,977.00		27,071.89	111.89
Antenna Lease Contract	A-9	26,960.00		58,968.00	
Municipal Service Fee	A-9	58,968.00	,	00,50	
Special Items of General Revenue Anticipated With					
Prior Written Consent of Director of Local					
Government Services			•		
Shared Services:		= 100 O	0	7,428.42	(0.58)
Sussex County Finance Assistant	A-9	7,429.0	U		` '
Public and Private Revenues:			•	10,021.68	
Clean Communities Program	A-22	10,021.6		4,287.55	
Drunk Driving Enforcement	A-22	4,287.5		1,831.48	
Alcohol Education and Rehabilitation	A-22	1,831.4		2,277.22	
Body Armor Grant	A-22	2,277.2		10,892.36	
Recycling Tonnage Grant	A-22	10,892.3	5	10,000.00	
Drive Sober of Get Pulled Over	A-22		10,000.00	5,000.00	
Distracted Driver Grant	A-22		5,000.00	1,112,913.84	(26,888.45)
Total Miscellaneous Revenues	A-1	1,124,802.2	15,000.00	1,112,913.04	(20,000.10)
. Total Wilsoniance de 111			•	207.010.21	(780.79)
Receipts from Delinquent Taxes	A-1;A-2	307,800.0		307,019.21	(27,669.24)
Subtotal General Revenues		1,583,962.2	15,000.00	1,571,293.05	(27,007.24)
to the transfer for Connect of		•			
Amount to be Raised by Taxes for Support of					. = 0 0 0 0 0 0
Municipal Budget-Local Tax Including Reserve	A-2	4,742,292.	00	4,901,255.06	158,963.06
for Uncollected Taxes	71.2				
		6,326,254.	29 15,000.00	6,472,548.11	131,293.82
Budget Totals		-,,			
•	A-1;A-2			68,716.34	68,716.34
Non-Budget Revenue	12.1911 2				000 010 17
		6,326,254	$\frac{29}{A-3} = \frac{15,000.00}{A-3}$	6,541,264.45	200,010.16
		A-3	<u> </u>		

### Statement of Revenues - Regulatory Basis

### **Current Fund**

### Year Ended December 31, 2015

Analysis of Realized Revenues	Ref.		
Revenue from Collections	A-1;A-6		13,792,410.76
Less:			0.000.000.00
Allocated to School and County Taxes	A-6		9,266,903.70
Balance for Support of Municipal Budget Appropriations			4,525,507.06
Add: Appropriation - Reserve for			
Uncollected Taxes	A-3		375,748.00
Amount for Support of Municipal			-
Budget Appropriations	A-2		4,901,255.06
Receipts from Delinquent Taxes: Delinquent Taxes			
Taxes Receivable	A-6		. 297,774.27
Tax Title Lien Receivable	A-7		9,244.94
	A-2		307,019.21
Analysis of Non-budget Revenues	Ref.		
Miscellaneous Revenues Not Anticipated:			
Revenues Accounts Receivable:			
Tax Collector	A-9	175.00	
Planning/Zoning	A-9	11,112.38	11,287.38
Cata a Ca foundational Disconnector		11,966.50	11,207.50
Sale of Municipal Property Veterans & Senior Citizens Administration Fee		965.00	
Senior Housing PILOT		38,762.40	
Rent - Senior Center		2,044.20	
O/S Police - Use of Car/Admin Fees		2,679.11	
State Motor Vehicle Inspection Fees		450.00	
Various Refunds and Miscellaneous		561.75	
	A-4		57,428.96
	A-2		68,716.34

Borough of Franklin, N.J.

## Current Fund

## Year Ended December 31, 2015

Unexpended Balance <u>Cancelled</u>							
Reserved	14,651.01	608.66	525.02 2,515.28 5,200.00	3,077.29	549.98 3,268.82	7,097.89	13,820.48
Paid or <u>Charged</u>	157,348.99	2,891.34	105,274.98 13,835.72 10,700.00	43,422.71 7,673.46	20,450.02 6,991.18	100,902.11	7,179.52
Budget After <u>Modification</u>	172,000.00	3,500.00	105,800.00 16,351.00 15,900.00	46,500.00 8,050.00	21,000.00 10,260.00	108,000.00	21,000.00
Budget	172,000.00	3,500.00	105,800.00 16,351.00 15,900.00	46,500.00 8,050.00	21,000.00	108,000.00	21,000.00
Ref.							
General Appropriations	Operations - within "CAPS" General Government: Administrative and Executive Salaries and Wages	Other Expenses  Municipal Clerk Rlections	Financial Administration Salaries and Wages Other Expenses	Assessment of Taxes Salaries and Wages Other Expenses	Collection of Taxes Salaries and Wages Other Expenses	Legal Services and Costs: Other Expenses	Engineering Services and Costs Other Expenses

The accompanying "Notes to Financial Statements" are an integral part of these financial statements.

Borough of Franklin, N.J.

Statement of Expenditures - Regulatory Basis

### Current Fund

Year Ended December 31, 2015

			Budget After	Paid or		Unexpended Balance
General Appropriations	Ref.	Budget	Modification	Charged	Reserved	Cancelled
					-	
Salaries and Wages		68,200.00	68,200.00	63,322.70	4,877.30	
Planning Board						
Other Expenses		13,600.00	13,600.00	8,692.26	, 4,907.74	
Economic Development						
Other Expenses		2,000.00	2,000.00	303.00	1,697.00	
Zoning Board		-				
Other Expenses		11,950.00	11,950.00	2,090.94	9,859.06	
Public Safety:						
Police						
Salaries and Wages	-	1,594,430.00	1,594,430.00	1,397,562.60	196,867.40	
Other Expenses		92,576.00	92,576.00	62,810.38	29,765.62	
Crossing Guard						
Salaries and Wages		61,140.00	61,140.00	61,137.25	2.75	
Other Expenses		600.00	00.009		00.009	
Emergency Management			÷			
Salaries and Wages		2,250.00	2,250.00	2,250.00		
Other Expenses		500.00	200.00		200.00	
Other Expenses		60,170.00	60,170.00	44,280.32	15,889.68	
First Aid Organization - Contribution		18,050.00	18,050.00	12,697.64	5,352.36	

The accompanying "Notes to Financial Statements" are an integral part of these financial statements.

Borough of Franklin, N.J.

### Current Fund

## Year Ended December 31, 2015

			Budget After	Paid or	Devented	Unexpended Balance Cancelled
General Appropriations	Ref.	Budget	Modification	Charged	Veser ven	
		19,000.00	19,000.00	17,985.70	1,014.30	
		1,000,0	) ) ) ) ) (			•
		117,250.00	117,250.00	78,815.97	38,434.03	
Road Repairs and Maintenance		375 550 00	375.550.00	321,928.76	53,621.24	
		174 400.00	174,400.00	152,406.49	21,993.51	
		2000				
		1 500.00	1,500.00	1,350.00	150.00	
		700.00	700.00	280.98	419.02	
		) ) ) )				
		1,250.00	1,250.00	360.00	890.00	
		650.00	650.00	611.68	38.32	
Contribution to Senior Citizen Ctr.						
		1 500.00	1,500.00	1,000.00	200,00	
		9 180.00		3,790.67	5,389.33	
		) } } * * *				
		50,000.00	50,000.00	38,980.81	11,019.19	
		27,000.00	27,000.00	25,529.20	1,470.80	
			ŧ	4		

Borough of Franklin, N.J.

## Current Fund

## Year Ended December 31, 2015

Unexpended Balance	Cancelled														
	<u>Reserved</u> 927.16	34,855.87	204.00	36,109.79	17,241.02	•	8,038.45	278.33			3,039.12	1,445.02	590,150.28	590,150.28	282,860.44
Paid or	<u>Charged</u> 1,772.84	28,144.13	93,360.00	416,890.21	7,758.98	6,250.00	47.261.55	1,521.67	10,000.00	1,100.00	387,560.88	10,554.98	3,922,656.72	3,922,656.72	2,222,309.56
Budget After	Modification 2.700.00	63,000.00	93,564.00	109,836.00	25,000.00	6,250.00	55 300 00	1.800.00	10.000.00	1,100.00	390,600.00	12,000.00	4,512,807.00	4,512,807.00	2,505,170.00
	<u>Budget</u> 2 700 00	63,000.00	93,564.00	109,836.00	25,000,00	6,250.00	00 000	33,300.00	10.000.00	1,000.00	390,600,00	12,000.00	4,512,807.00	4,512,807.00	2,505,170.00
	Ref.								•				r	•	A-1 A-1
	General Appropriations	Postage Gasoline and Oil	Insurance	Workers Compensation	Group Insurance Plan	Unemployment Compensation	Zoning Official	Salaries and Wages	Other Expenses	Reserve for Accrued Sick Time	Fixed Assets Accounting System	Solid Waste Contract	Network Maintenance Agreement Total Operations {Item 8 (A)} Within "CAPS"	B. Contingent Total Operations Including Contingent-Within "CAPS"	Detail: Salaries and Wages Other Expenses (Including Contingent)

The accompanying "Notes to Financial Statements" are an integral part of these financial statements.

Borough of Franklin, N.J.

### Current Fund

## Year Ended December 31, 2015

Unexpended Balance <u>Cancelled</u>						
Reserved	27,406.53	27,530.10	617,680.38	5,616.07 3,158.78	8,774.85	
Paid or <u>Charged</u>	78,805.00 173,593.47 776.43 272,052.00	525,226.90	4,447,883.62	119,643.93 5,641.22	10,000.00	30,259.60
Budget After <u>Modification</u>	78,805.00 201,000.00 900.00 272,052.00	552,757.00	5,065,564.00	125,260.00 8,800.00	10,000.00	30,259.60
Budget	78,805.00 201,000.00 900.00 272,052.00	552,757.00	5,065,564.00	125,260.00	10,000.00	30,259.60
Ref.	, 1	A-1	'			
General Appropriations Deferred Charges and Statutory Expenditures-Within "CAPS" Municipal Within "CAPS"	Statutory Expenditures  Contribution to: Public Employees' Retirement System Social Security System (O.A.S.I.) Defined Contribution Retirement Program	Total Deferred Charged and Statutory  Expenditures - Municipal within "CAPS"	Total General Appropriations for Municipal Purposes within "CAPS" Onerations - Excluded From "CAPS"	Municipal Court: Salaries and Wages	Other Expenses Refund of Tax Appeals Total Other Operations - Excluded From Caps	Shared Service Agreements Township of Sparta Other Expenses - Fire

Borough of Franklin, N.J.

### Current Fund

## Year Ended December 31, 2015

Unexpended

Unexpended Balance	Cancelled													٠								-	
	Reserved				11.50	61,100.00	486.00			61,597.50		-											
Paid or	Charged	26,770.40	76,000,72		2,338.50		24,292.00		7,429.00	120,515.50			10,021.68		2,277.22		10,892.36		1,831.48		10,000.00		4,287.55
Budget After	Modification	04.000.00	77,005.92		2,350.00	61,100.00	24,778.00		7,429.00	182,113.00			10,021.68		2,277.22		10,892.36		1,831.48		10,000.00		4,287.55
	Budget	40,730.40	27,665.92		2,350.00	61,100.00	24,778.00		7,429.00	182,113.00			10,021.68		2,277.22		10,892.36		1,831.48		10,000.00		4,287.55
	Ref.											-											
	General Appropriations	Other Expenses - Police	Other Expenses - EMS	Township of Hardyston	Municipal Drug Alliance	Construction Office	Joint Community Center	Sussex County - Financial Assistant	Salaries and Wages	Total Interlocal Municipal Service Agreements	Public and Private Programs Offset By Revenues	Clean Communities Grant	Other Expenses	Body Armor Grant	Other Expenses	Recycling State Grant	Other Expenses	Alcohol Rehab Fund	Other Expenses	Drive Sober or Get Pulled Over Grant	Other Expenses	Drunk Driving Enforcement Fun	Other Expenses

Borough of Franklin, N.J.

Statement of Expenditures - Regulatory Basis

### Current Fund

## Year Ended December 31, 2015

Unexpended Balance <u>Cancelled</u>						•		
Reserved			70,372.35	5,616.07 64,756.28		13,469.45	6,970.59	20,440.04
Paid or <u>Charged</u>	5,000.00	44,310.29	300,110.94	127,072.93	45,000.00 44,000.00	7,500.00 17,130.55	20,000.00 18,029.41 10,000.00	161,659.96
Budget After <u>Modification</u>	5,000.00	44,310.29	370,483.29	132,689.00	45,000.00	7,500.00	20,000.00 25,000.00 10,000.00	182,100.00
Budget	5,000.00	44,310.29	370,483.29	132,689.00	45,000.00	7,500.00	20,000.00 25,000.00 10,000.00	182,100.00
Ref.	,	•	·	A-1 A-1				A-1
General Appropriations	Distracted Driver Grant Other Expenses	Total Public and Private Programs Offset  By Revenues	Total Operations - Excluded from "CAPS"	Detail: Salaries and Wages Other Expenses	Capital Improvements - Excluded From "CAPS" Capital Improvement Fund	Purchase of Police Equipment Purchase of Office Equipment	Purchase of Fire Equipment Improvements to Streets and Roads Improvement to Municipal Property Purchase of EMS Equipment	Total Capital Improvements Excluded from "CAPS"

The accompanying "Notes to Financial Statements" are an integral part of these financial statements.

Borough of Franklin, N.J.

### Current Fund

## Year Ended December 31, 2015

9,000.00 9,000.00 9,00 9,309.00 9,309.00 9,30 A-1 18,309.00 18,309.00 18,30	9,000.00 9,309.00 18,309.00 899,942.29

The accompanying "Notes to Financial Statements" are an integral part of these financial statements.

Borough of Franklin, N.J.

### Current Fund

## Year Ended December 31, 2015

Unexpended Balance <u>Cancelled</u>									
Reserved					1			651,874.70	56,618.07 708,492.77
Paid or <u>Charged</u>		375,748.00	5,193,694.07	9,000.00	10,000.00	44,310.29 5,632,752.36			
Budget After <u>Modification</u>	6,326,254.29 15,000.00 6,341,254.29								
Budget									•
Ref.	A-2 A-2	A-2	A-4	A-13	A-14	A-23	•	Ą	٧
General Appropriations	Analysis of Budget After Modification Adopted Budget Added by N.J.S.A 40A:4-87	Analysis of Paid or Charged Reserve for Uncollected Taxes	Cash Disbursements	Deferred Charges	Various Reserves	Reserve for Federal & State Grants	Analysis of Appropriation Reserves	Unencumbered	Encumbered

The accompanying "Notes to Financial Statements" are an integral part of these financial statements.

### Comparative Balance Sheet - Regulatory Basis

### **Trust Funds**

### December 31,

Assets	Ref.	<u>2015</u>	2014
Animal Control Trust Fund Cash	B-1	15.00	1,740.02
Other Trust Funds:			
Cash	B-1	1,423,773.96	1,425,832.03
		1,423,788.96	1,427,572.05
Liabilities, Reserves & Fund Baland Animal Control Trust Fund Reserve for Animal Control Trust Expenditures	<u>се</u> В-2	10.80	1,740.02
Reserve for Encumbrances	B-4	4.20 15.00	1,740.02
Other Trust Fund:	,		
Reserve for Encumbrances Reserve for Various Reserves and	B-4	54,743.94	46,878.30
Other Trusts Payroll Deductions Payable	B-5 B-6	1,365,961.81 3,068.21	1,375,812.71 3,141.02
		1,423,773.96	1,425,832.03
,		1,423,788.96	1,427,572.05

### Comparative Balance Sheet - Regulatory Basis

### **General Capital Fund**

### December 31,

Ref.	<u>2015</u>	<u>2014</u>
C-2,C-3	1,491,972.18	1,876,631.45
C-4	2,038,535.00	2,128,393.48
C-5	185,750.00	183,000.00
	3,716,257.18	4,188,024.93
C-6	2,038,535.00	2,119,085.00
C-7	53,553.96	161,422.56
C-7	890,580.07	1,610,411.84
C-8	177,771.20	147,311.20
C-9	409,918.94	19,820.04
C-11	131,350.43	115,427.23
C-1	14,547.58	14,547.06
	3,716,257.18	4,188,024.93
	C-2,C-3  C-4 C-5  C-6  C-7 C-7 C-8 C-9 C-11	C-2,C-3 1,491,972.18  C-4 2,038,535.00  C-5 185,750.00  3,716,257.18   C-6 2,038,535.00  C-7 53,553.96  C-7 890,580.07  C-8 177,771.20  C-9 409,918.94  C-11 131,350.43  C-1 14,547.58

Footnote C: There were Bonds and Notes Authorized But Not Issued in the Amount of \$ 9,308.48 and -0- on December 31, 2014 and 2015 as per Schedule C-12.

### Comparative Statement of Changes in Fund Balance - Regulatory Basis

### General Capital Fund

### Year Ended December 31,

		<u>2015</u>	<u>2014</u>
4.	<u>Ref.</u>		
Balance - January 1,	С	14,547.06	14,547.06
Increased by: Miscellaneous Receipt	C-2 ·	0.52	
Balance - December 31,	С	14,547.58	14,547.06

### Comparative Balance Sheet - Regulatory Basis

### Water / Sewer Utility Fund

### December 31,

	Ref	<u>2015</u>	<u>2014</u>
Assets			
Operating Fund:			
Cash-Treasurer Change Fund	D-5 D-6	1,735,449.30 200.00 1,735,649.30	1,356,121.42 200.00 1,356,321.42
Receivables with Full Reserves: Consumers Account Receivable	D-9	123,032.55	149,215.58
Total Operating Fund		1,858,681.85	1,505,537.00
Capital Fund:			
Cash Fixed Capital* Fixed Capital Authorized and Uncompleted Total Capital Fund	D-5;D-8 D-11 D-12	860,307.20 20,908,814.40 959,000.00 22,728,121.60	911,867.66 20,713,564.71 992,000.00 22,617,432.37
Total Assets		24,586,803.45	24,122,969.37

<sup>\*</sup> The fixed capital reported is taken from the municipal records and does not necessarily reflect the true condition of such fixed capital.

### Comparative Balance Sheet - Regulatory Basis

### Water / Sewer Utility Fund

### December 31,

	Ref	<u>2015</u>	<u>2014</u>
Liabilities, Reserves and Fund Balance			
Operating Fund:			
Appropriation Reserve:			201 002 66
Unencumbered	D-4;D-13	106,210.84	201,983.66
Encumbered	D-4;D-13	248,452.37	9,849.40
Total Appropriation Reserve		354,663.21	211,833.06
Accrued Interest on Bonds and Notes	D-14	36,144.51	21,584.36
Reserve for Water Hook- Ups	D-16	7,790.00	28,561.50
Reserve for Sewer Hook-Ups	D-17	10,545.76	55,293.00
Reserve for Capital Outlay	D-15	458.25	305.50
Reserve for BPW Maps	D-18	4,293.83	4,293.83
Reserve for Prepaid Water / Sewer Rents	D-19	36,867.20	40,772.90
1.		450,762.76	362,644.15
Reserve for Receivables	Contra	123,032.55	149,215.58
Fund Balance	D-1	1,284,886.54	993,677.27
Total Operating Fund	υ.	1,858,681.85	1,505,537.00
Tomi operanig			•
Capital Fund:		0.005.000.00	20,000,00
Serial Bonds Payable	D-21	2,095,000.00	20,000.00
Bond Anticipation Notes	D-25	388,000.00	453,000.00
Various Reserves	D-20	290,612.64	315,863.22
FHA Water Supply Loan	D-22		2,292,072.49
Loan Payable - DEP Infrastructure Loan	D-23	168,651.35	196,105.44
Improvement Authorizations:			
Funded	D-24	6,982.78	25,497.88
Unfunded	D-24	412,735.25	415,286.52
Capital Improvement Fund	D-26	279,474.72	266,909.03
Reserve for Amortization	D-27	18,907,163.05	18,402,386.78
Reserve for Encumbrances	D-28	1,061.25	31,775.69
Accounts Payable	D-29	9,000.00	
Reserve for Deferred Amortization	D-30	150,000.00	183,000.00
Fund Balance	D-2	19,440.56	15,535.32
Total Capital Fund		22,728,121.60	22,617,432.37
		24,586,803.45	24,122,969.37
Total Liabilities, Reserves and Fund Balances	•	27,000,000,70	21,122,707.07

Footnote D: There were Bonds and Notes Authorized But Not Issued in the Amount of \$159,000.00 and \$159,000.00 on December 31, 2015 and 2014 Per Exhibit D-31.

### Comparative Statement of Operations and Changes in Fund Balance - Regulatory Basis

### Water / Sewer Utility Operating Fund

### Years Ending December 31,

	Ref.	<u>2015</u>	<u>2014</u>
Revenue and Other Income Realized:			
Operating Surplus Anticipated	D-3	34,768.00	
Water/Sewer Rents	D-3	2,254,793.16	2,251,920.85
Reserve for:			
Sewer Hook-Ups	D-3	55,293.00	23,697.00
Water Hook-Ups	D-3	28,561.00	15,579.00
Miscellaneous	D-3	131,237.78	109,691.00
Other Credits to Income:			
Unexpended Balance of			
Appropriation Reserves	D-13	188,943.31	174,448.97
Total Income		2,693,596.25	2,575,336.82
Expenditures:			1 000 105 00
Operating	D-4	1,815,510.00	1,838,195.00
Capital Improvements	D-4	199,100.00	125,053.00
Debt Service	D-4	277,908.98	286,664.89
Deferred Charges and			gg 101 00
Statutory Expenditures	D-4	75,100.00	77,121.00
Total Expenditures		2,367,618.98	2,327,033.89
		325,977.27	248,302.93
Statutory Excess to Surplus		323,911.21	240,302.73
- 1	D	993,677.27	745,374.34
Fund Balance - January 1,	D	1,319,654.54	993,677.27
		1,010,001.01	
Decreased by:		34,768.00	
Utilized as Anticipated Revenue	D	1,284,886.54	993,677.27
Fund Balance - December 31,			<del></del>

### Comparative Statement of Fund Balance - Regulatory Basis

### Water / Sewer Utility Capital Fund

### Year Ended December 31,

	Ref.	<u>2015</u>	<u>2014</u>
Balance - January 1,	D	15,535.32	7,791.33
Increased by: Miscellaneous Bond Receipts Premium on Sale of Bond Anticipation Notes	D-5	3,905.24	7,743.99
Balance - December 31,	D	19,440.56	15,535.32

**D-3** 

### Statement of Revenues - Regulatory Basis

### Water / Sewer Utility Operating Fund

### Year Ended December 31, 2015

				Excess
	Ref.	Anticipated	Realized	(Deficit)
Operating Surplus Anticipated	D-1	34,768.00	34,768.00	
Water/Sewer Rents	D-1;D-9	2,249,000.00	2,254,793.16	5,793.16
Reserve for Sewer Hook-Ups	D-1;D-17	55,293.00	55,293.00	•
Reserve for Water Hook-Ups	D-1;D-16	28,561.00	28,561.00	
Miscellaneous	D-1		131,237.78	131,237.78
Budget Totals	D-4	2,367,622.00	2,504,652.94	137,030.94
Analysis of Realized Revenues  Miscellaneous: Interest on Deposits: Water / Sewer Operating Fund Water / Sewer Capital Fund  Miscellaneous:	D-5 D-10	3,642.86 189.54	3,832.40	
Antenna Lease Agreement		71,970.00		
Interest on Delinquent Payments		33,044.77		•
Other Miscellaneous		22,390.61		
-	D-5		127,405.38 131,237.78	

### Statement of Expenditures - Regulatory Basis

### Water / Sewer Utility Operating Fund

### Year Ended December 31, 2015

	Ref.	Approp	riated -	Expen	ded	Unexpended
	1011		Budget After	Paid or		Balance
		Budget	Modification	Charged	Reserved	<u>Cancelled</u>
-						
Operating:		•				
Salaries and Wages		412,710.00	412,710.00	347,969.08	64,740.92	
Other Expenses		1,402,800.00	1,402,800.00	1,207,550.36	195,249.64	·
Total Operating	D-1 ·	1,815,510.00	1,815,510.00	1,555,519.44	259,990.56	
Capital Improvements			15,000,00	15,000.00		
Capital Improvement Fund		15,000.00	15,000.00	30,000.00		
Capital Outlay		30,000.00	30,000.00	23,135.05	1,864.95	
Improvements to Water Distribution System		25,000.00	25,000.00	33,600.00	1,004.55	
Improvements to Sewers & Sewer Stations		33,600.00	33,600.00	5,036.13	5,463.87	
Purchase of Water/Sewer Equipment		10,500.00	10,500.00	1,513.76	83,486.24	
Inflow and Infiltration Improvements		85,000.00	85,000.00	108,284.94	90,815.06	
	D-1	199,100.00	199,100.00	100,204.94	90,813.00	-
			• `			
Debt Service:		120,000.00	120,000.00	120,000.00		-
Payment of Bond Principal		65,000.00	65,000.00	65,000.00		
Payment of Bond Anticipation Notes and Capital Not	es		53,160.00	53,160.00		
Interest on Bonds		53,160.00	6,620.00	6,620.00		
Interest on Notes		6,620.00	27,457.00	27,453.98		3.02
DEP Loan Principal		27,457.00 5,675.00	5,675.00	5,675.00		-
DEP Loan Interest	ъ.	277,912.00	277,912.00	277,908.98		3.02
Total Debt Service	D-1	277,912.00	277,712.00	2713700170		
To a Charles						
Deferred Charges and Statutory Expenditures:						
Statutory Expenditures:						
Contribution to:		45,000.00	45,000.00	45,000.00		
Public Employees' Retirement System		28,500.00	28,500.00	25,156.02	3,343.98	
Social Security System (O.A.S.I.)		1,600.00	1,600.00	1,086.39	513.61	
Unemployment Compensation Insurance	D-1	75,100.00	75,100.00	71,242.41	3,857.59	
Total Deferred Charges and Statutory Expenditures	D'1	72,700.00				
		2,367,622.00	2,367,622.00	2,012,955.77	354,663.21	3.02
			D-3			•
Unencumbered	D		_ <del>-</del>		106,210.84	
Encumbered Encumbered					248,452.37	
Eucamoered					354,663.21	
				4		•
Cash Disbursed	D-5			1,947,500.77		
Accrued Interest on Bonds and Notes	D-14			65,455.00		
·				2,012,955.77		

### Comparative Balance Sheet - Regulatory Basis

### **Public Assistance Fund**

### December 31,

	Ref.	<u>2015</u>	<u>2014</u>
Assets Cash	 E-1	5,531.03	5,519.96
<u>Liabilities</u> Reserve for Public Assistance	E-5	5,531.03	5,519.96

### Comparative Statement of General Fixed Assets - Regulatory Basis

### December 31,

### (Unaudited)

	Balance	Balance
A COTTENCY	Dec. 31, 2015	Dec. 31, 2014
ASSETS	•	
Land, Building and Building Improvements	6,548,700.00	3,677,200.00
Machinery and Equipment	3,781,859.00	2,052,389.00
	10,330,559.00	5,729,589.00
	10,330,337.00	3,727,307.00
<u>RESERVES</u>		
Investment in Fixed Assets	10,330,559.00	5,729,589.00

### BOROUGH OF FRANKLIN, N.J.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The GASB Codification establishes seven fund types and two account groups to be used by governmental units when reporting financial position and results of operations in accordance with accounting principals generally accepted in the United States of America (GAAP).

The financial statements of the Borough of Franklin have been prepared in conformity with accounting principles and practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") which is a comprehensive basis of accounting other than generally accepted accounting principles. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Borough accounts for it financial transactions through the following separate funds which differ from the fund structure required by GAAP.

### A. Reporting Entity

The Borough of Franklin (the "Borough") operates under a Mayor and Council form of government. The Borough's major operations include public safety, road repair and maintenance, sanitation, fire protection, recreation and parks, health services, and general administrative services.

GASB has issued Statement No. 14 which requires the financial reporting entity to include both the primary government and those component units for which the primary government is financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will be by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government.

However, the municipalities in the State of New Jersey do not prepare financial statements in accordance with GAAP and thus do not comply with all of the GASB pronouncements. The financial statements contained herein include only those boards, bodies, officers or commissions as required by NJS 40A:5-5. Accordingly, the financial statements of the Borough do not include the Volunteer Fire Department and Volunteer First Aid Squad which is considered a component unit under GAAP. Complete financial statements of the above components can be obtained by contacting the Treasurer of the respective entities.

### BOROUGH OF FRANKLIN, NJ

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. Basis of Accounting

The Borough uses funds, as required by the Division, to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial administration by segregating transactions related to certain Borough functions or activities. An account group, on the other hand, is designed to provide accountability for certain assets and liabilities that are not recorded in those Funds.

The Borough has the following funds and account groups:

<u>Current Fund</u> - This fund accounts for resources and expenditures for governmental operations of a general nature, including Federal and State grants.

<u>Trust Funds</u> - Trust Funds are used to account for assets held by the government in a trustee capacity. Funds held by the Borough as an agent for individual, private organizations, or other governments are recorded in the Trust Funds.

Other Trust Fund - This fund is established to account for the assets and resources which are also held by the Borough as a trustee or agent for individuals, private organizations, other governments and/or other funds.

<u>Animal Control Trust Fund</u> - This fund is used to account for fees collected from dog and cat licenses and expenditures which are regulated by NJS 4:19-15.11.

<u>General Capital Fund</u> - This fund is used to account for the receipt and disbursement of funds used for acquisition or improvement of general capital facilities, other than those acquired in the Current Fund.

<u>Public Assistance Fund</u> - This fund is used to account for the receipt and disbursement of funds that provide assistance to certain residents of the Borough pursuant to Title 44 of New Jersey Statutes.

<u>General Fixed Assets</u> - This fund is used to account for all fixed assets of the Borough. The Borough's infrastructure is not reported in the group.

Water/Sewer Utility and Water/Sewer Capital Funds - Account for the operations and acquisition of capital facilities of the municipally owned water/sewer utility.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basis of Accounting (continued)

### Basis of Accounting

A modified accrual basis of accounting is followed by the Borough of Franklin. Under this method of accounting revenues, except State/Federal Aid, are recognized when received and expenditure are recorded, when incurred. The accounting principles and practices prescribed for municipalities by the Division differ in certain respects from generally accepted accounting principles (GAAP) applicable to local government units. The more significant differences are as follows:

Property Tax Revenues - Real property taxes are assessed locally, based upon the assessed value of the property. The tax bill includes a levy for Municipal, County and School purposes. The bills are mailed annually in June for that calendar year's levy. Taxes are payable in four quarterly installments on February 1, May 1, August 1, and November 1. The amounts of the first and second installments are determined as one quarter of the total tax levied against the property for the preceding year. The installment due the third and fourth quarters is determined by taking the current year levy less the amount previously charged for the first and second installments, with the remainder being divided equally. If unpaid on these dates, the amount due becomes delinquent and subject to interest at 8% per annum, or 18% on any delinquency amount in excess of \$1,500. The school levy is turned over to the Board of Education as expenditures are incurred, and the balance, if any, must be transferred as of June 30, of each fiscal year. County taxes are paid quarterly on February 15, May 15, August 15 and November 15, to the County by the Borough. When unpaid taxes or any municipal lien, or part thereof, on real property, remains in arrears on the 11th day of the 11th month of the fiscal year levied, the collector in the municipality shall subject to the provisions of the New Jersey Statutes enforce the lien by placing the property on a tax sale. Annual in rem tax foreclosure proceedings are instituted to enforce the tax collection or acquisition of title to the property by the Borough. In accordance with the accounting principles prescribed by the State of New Jersey, current and delinquent taxes are realized as revenue when collected. Since delinquent taxes and liens are fully reserved, no provision has been made to estimate that portion of the taxes receivable and tax title liens that are uncollectible. GAAP requires tax revenues to be recognized in the accounting period when they become susceptible to accrual, reduced by an allowance for doubtful accounts.

<u>Miscellaneous Revenues</u> - Miscellaneous revenues are recognized on a cash basis. Receivables for the miscellaneous items that are susceptible to accrual are recorded with offsetting reserves on the balance sheet of the Borough's Current Fund and Water/Sewer Operating Fund. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual.

<u>Grant Revenues</u> - Federal and State grants, entitlements or shared revenues received for purposes normally financed through the Current Fund are recognized when anticipated in the Borough's budget. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. Basis of Accounting (continued)

### **Budgets and Budgetary Accounting**

An annual budget is required to be adopted and integrated into the accounting system to provide budgetary control over revenues and expenditures for the Current Fund and Water/Sewer Operating Fund. Budget amounts presented in the accompanying financial statements represent amounts adopted by the Borough and approved by the State Division of Local Government Services per N.J.S.A. 40-A:4 et seq.

The Borough is not required to adopt budgets for the following funds:

Animal Control Trust Fund General Capital Fund Public Assistance Trust Fund Water/Sewer Capital Fund

The governing body shall introduce and approve the annual budget not later than February 10, of the fiscal year. The budget shall be adopted not later than March 20, and prior to adoption must be certified by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. The Director of the Division of Local Government Services, with the approval of the Local Finance Board may extend the introduction and approval and adoption dates of the municipal budget. The budget is prepared by fund, function, activity and line item (salary or other expense) and includes information on the previous year. The legal level of control for appropriations is exercised at the individual line item level for all operating budgets adopted. Emergency appropriations, those made after the adoption of the budget and determination of the tax rate, may be authorized by the governing body of the municipality. During the last two months of the fiscal year, the governing body may, by a 2/3 vote, amend the budget through line item transfers. Management has no authority to amend the budget without the approval of the Governing Body. Expenditures may not legally exceed budgeted appropriations at the line item level. During 2015, there were two special items of revenue inserted into the budget. In addition, several budget transfers were approved by the Governing Body.

<u>Expenditures</u> - Are recorded on the "budgetary" basis of accounting. Generally, expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with an encumbrance accounting system. Outstanding encumbrances at December 31, are reported as a cash liability in the financial statements. Unexpended or uncommitted appropriations, at December 31, are reported as expenditures through the establishment of appropriation reserves unless canceled by the governing body. GAAP requires expenditures to be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which should be recognized when due.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. Basis of Accounting (continued)

<u>Encumbrances</u> - Contractual orders outstanding at December 31, are reported as expenditures through the establishment of an encumbrance payable. Encumbrances do not constitute expenditures under GAAP.

<u>Appropriation Reserves</u> - Are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding year. Lapsed appropriation reserves are recorded as additions to income. Appropriation reserves do not exist under GAAP.

<u>Compensated Absences</u> - Expenditures relating to obligations for unused vested accumulated vacation and sick pay are not recorded until paid. GAAP requires that the amount that would normally be liquidated with expendable available financial resources be recorded as an expenditure in the operating funds and the remaining obligations be recorded as a long-term obligation.

<u>Property Acquired for Taxes</u> - Is recorded in the Current Fund at the assessed valuation when such property was acquired and fully reserved. GAAP requires such property to be recorded in the General Fixed Assets Account Group at market value on the date of acquisition.

<u>Interfunds</u> - Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves. GAAP does not require the establishment of an offsetting reserve.

<u>Inventories</u> - The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various balance sheets.

<u>Cash and Investments</u> - Cash includes amounts in demand deposits as well as short-term investments with a maturity date within one year of the date acquired by the government. Investments are stated at cost and are limited by NJSA 40A:5-15.1(a).

<u>Deferred Charges to Future Taxation Funded and Unfunded</u> - Upon the authorization of capital projects, the Borough establishes deferred charges for the costs of the capital projects to be raised by future taxation. Funded deferred charges relate to permanent debt issued, whereas unfunded deferred charges relate to temporary or non-funding of the authorized cost of capital projects. According to N.J.S.A. 40A:2-4, the Borough may levy taxes on all taxable property within the local unit to repay the debt. Annually, the Borough raises the debt requirements for that particular year in the current budget. As the funds are raised by taxation, the deferred charges are reduced.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# B. Basis of Accounting (continued)

<u>Comparative Data</u> - Comparative data for the prior year has been presented in the accompanying balance sheets and statements of operations in order to provide an understanding of changes in the Borough's financial position and operations. However, comparative data have not been presented in all statements because their inclusion would make certain statements unduly complex and difficult to understand.

<u>Use of Estimates</u> - The preparation of financial statements requires management of the Borough to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates.

General Fixed Assets - The Borough of Franklin has developed a fixed asset accounting and reporting system, as promulgated by the Division of Local Government Services, which differs from generally accepted accounting principles

Fixed Assets used in Governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain (infrastructure) general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

GAAP requires that all fixed assets be capitalized at historical cost or estimated historical cost if actual historical cost is not available.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Basis of Accounting (continued)

#### Recent Accounting Pronouncements

In June 2012, the Governmental Accounting Standards Board (GASB) issued <u>GASB Statement No. 68</u>, Accounting and Financial Reporting for Pensions — an amendment of GASB Statement No. 27. This statement, which is effective for fiscal periods beginning after June 15, 2014, will not have any effect on the entity's financial reporting. However, the provisions of this statement required significant modifications to the disclosure requirements related to the entity's proportionate share of the cost-sharing defined benefit plans reported at the State of New Jersey level.

In April of 2013, the Government Accounting Standards Board issued <u>GASB Statement No. 70</u>, Accounting and Financial Reporting for Nonexchange Financial Guarantees. The objective of this Statement is to improve accounting and financial reporting by state and local governments that extend and receive nonexchange financial guarantees. This Statement is effective for reporting periods beginning after June 15, 2013 and will not have any impact on the entity's financial statement disclosures.

In November 2013, the Government Accounting Standards Board issued <u>GASB Statement No. 71</u>, Pension Transition for Contributions Made Subsequent to the Measurement Date — an amendment of GASB Statement No. 68. The provisions of this statement are required to be applied simultaneously with the provisions of Statement 68 which is effective for periods beginning after June 15, 2014. The provisions of this Statement required significant modifications to the disclosure requirements related to the entity's proportionate share of the cost-sharing defined benefit plans reported at the State of New Jersey level.

In February 2015, the Government Accounting Standards Board issued <u>GASB Statement No. 72</u>, Fair Value Measurement and Application. This Statement addresses accounting and financial reporting issues related to fair value measurements. The definition of fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This Statement also provides guidance for determining a fair value measurement for financial reporting purposes. This Statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. This Statement is effective for periods beginning after June 15, 2015. The Borough is currently reviewing what effect, if any, this Statement might have on future financial statements.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# B. Basis of Accounting (continued)

# Recent Accounting Pronouncements (continued)

In June 2015, the Government Accounting Standards Board issued <u>GASB Statement No. 73</u>, Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68 and Amendments to Certain Provisions of GASB Statements 67 and 68. This Statement is effective for periods beginning after June 15, 2015 – except those provisions that address employers and governmental nonemployer contributing entities for pensions that are not within the scope of Statement 68, which are effective for financial statements for periods beginning after June 15, 2016. The Borough is currently reviewing what effect, if any, this Statement might have on future financial statements.

In June 2015, the Government Accounting Standards Board issued <u>GASB Statement No. 74</u>, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. This Statement applies to OPEB plans and basically parallels GASB Statement 67 and replaces GASB Statement 43 and is effective for periods beginning after June 15, 2016. The Borough is currently reviewing what effect, if any, this Statement might have on future financial statements.

In June 2015, the Government Accounting Standards Board issued <u>GASB Statement No. 75</u>, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This Statement applies to government employers who provided OPEB plans to their employees and basically parallels GASB Statement 68 and replaces GASB Statement 45. The Statement is effective for periods beginning after June 15, 2017. The Borough is currently reviewing what effect, if any, this Statement might have on future financial statements.

In June 30, 2015, the Government Accounting Standards Board issued <u>GASB Statement No. 76</u>, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments, which reduces the GAAP hierarchy to two categories of authoritative GAAP from the four categories under GASB Statement No. 55, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments. The first category of authoritative GAAP consists of GASB Statements of Governmental Accounting Standards. The second category comprises GASB Technical Bulletins and Implementation Guides, as well as guidance from the American Institute of Certified Public Accountants that is cleared by the GASB. This Statement is effective for periods beginning after June 15, 2015. The Borough is currently reviewing what effect, if any, this Statement might have on future financial statements.

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# B. Basis of Accounting (continued)

# Recent Accounting Pronouncements (continued)

In August 2015, the Government Accounting Standards Board issued <u>GASB Statement No. 77</u>, *Tax Abatement Disclosures*, which improve financial reporting by giving users of financial statements essential information that is not consistently or comprehensively reported to the public at present. Disclosure of information about the nature and magnitude of tax abatements will make these transactions more transparent to financial statement users. As a result, users will be better equipped to understand (1) how tax abatements affect a government's future ability to raise resources and meet its financial obligations and (2) the impact those abatements have on a government's financial position and economic condition. The Borough is currently reviewing what effect, if any, this Statement might have on future financial statements.

In December 2015, the Government Accounting Standards Board issued <u>GASB Statement No. 78</u>, Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans. The objective of this Statement is to address a practice issue regarding the scope and applicability of Statement No. 68, Accounting and Financial Reporting for Pensions. This issue is associated with pensions provided through certain multiple-employer defined benefit pension plans and to state or local governmental employers whose employees are provided with such pensions. This Statement is effective for reporting periods beginning after December 15, 2015. The Borough is currently reviewing what effects, if any, this Statement might have on future financial statements.

In December 2015, the Government Accounting Standards Board issued <u>GASB Statement No. 79</u>, Certain External Investment Pools and Pool Participants. This Statement addresses accounting and financial reporting for certain external investment pools and pool participants. Specifically, it established criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. This Statement is effective for periods beginning after June 15, 2015, and for certain provisions, periods beginning after December 15, 2015. The Borough is currently reviewing what effects, if any, this Statement might have on future financial statements.

### C. Basic Financial Statements

The GASB Codification also defines the financial statements of a governmental unit to be presented in the general purpose financial statements to be in accordance with GAAP. The Borough presents the financial statements listed in the table of contents which are required by the Division and which differ from the financial statements required by GAAP. In addition, the Division requires the financial statements listed in the table of contents to be referenced to the supplementary schedules. This practice differs from GAAP.

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 2: BUDGETARY INFORMATION

Under New Jersey State Statutes, the annual budget is required to be a balanced cash basis document. To accomplish this, the municipality is required to establish a reserve for uncollected taxes. The 2015 statutory budget included a reserve for uncollected taxes in the amount of \$375,748.00. To balance the budget, the municipality is required to show a budgeted fund balance. The amount of fund balance budgeted to balance the 2015 statutory budget was \$151,360.00.

Interdepartment budget transfers are not permitted prior to November 1. After November 1, budget transfers can be made in the form of a resolution and approved by the Borough Council.

N.J.S.A. 40A:4-87 permits special items of revenue and appropriations to be inserted into the annual budget when the item has been made available by any public or private funding source and the item was not determined at the time of budget adoption. There were items of revenue and appropriation inserted into the annual budget for 2015; \$10,000.00, Drive Sober or Get Pulled Over and \$5,000.00, Distracted Driver Grant.

The municipality may make emergency appropriations, after the adoption of the budget, for a purpose which was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need or public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency appropriations, except those classified as a special emergency, must be raised in the budgets of the succeeding three or five years. During 2015, there were no special emergency appropriations inserted into the budget.

# NOTE 3: DEFERRED CHARGES TO BE RAISED IN SUCCEEDING BUDGETS

Certain expenditures are required to be deferred to budgets of succeeding years. At December 31, 2015 the following deferred charges are shown on the balance sheets of the various funds.

	Balance	2016 Budget	Balance to
	<u>Dec. 31, 2015</u>	Appropriation	Succeeding Budgets
Current Fund: Special Emergency Authorization (NJSA 40A:4-55)	<u>\$15,000.00</u>	<u>\$5,000.00</u>	<u>\$10,000.00</u>

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

#### NOTE 4: FIXED ASSETS (UNAUDITED)

The following schedule is a summarization of the changes in general fixed assets for the calendar year ended December 31, 2015.

Y 15 12 1	Balance as of 12/31/14	Additions	Disposals	Adjustments(1)	Balance as of 12/31/15
Land, Building and Improvements Equipment	\$3,677,200.00	\$ -	\$ -	\$2,871,500.00	\$ 6,548,700.00
(Including Vehicles)	2,052,389.00	131,244.00	33,276.00	1,631,502.00	3,781,859.00
	\$5,729,589.00	<u>\$131,244.00</u>	<u>\$33,276.00</u>	<u>\$4,503,002.00</u>	<u>\$10,330,559.00</u>

<sup>(1)</sup> Land was included this year and firehouse equipment was also included this year as adjustments.

#### NOTE 5: MUNICIPAL DEBT

Long-term debt as of December 31, 2015 consisted of the following:

	Balance Dec. 31, 2014	<u>Increased</u>	Decreased	Balance Dec. 31, 2015	Amount Due Within One Year
Water/Sewer Capital Fund:					
Bonds Payable	\$ 20,000.00	\$2,195,000.00	\$ 120,000.00	\$2,095,000.00	\$65,000.00
USDA (FHA) Loan	2,292,072.49	-	2,292,072.49 (2)	. <del>-</del>	<b>.</b>
NJEIT Loan	196,105.44	<u></u>	27,454.09	168,651.35	34,964.05
Compensated Absences	2,508,177.93	2,195,000.00	2,439,526.58	2,263,651.35	99,964.05
Payable	253,908.84	32,644.19 (3)		286,553.03	<del></del>
,	<u>\$2,762,086.77</u>	<u>\$2,227,644.19</u>	<u>\$2,439,526.58</u>	\$2,550,204.38	<u>\$99,964.05</u>

<sup>(2)</sup> Refunded

The Local Bond law governs the issuance of bonds and note to finance capital expenditures. General obligation bonds have been issued for the general capital fund. All bonds are retired in serial installments within the statutory period of usefulness. Bonds issued by the Borough are general obligation bonds, backed by the full faith and credit of the Borough. Bond anticipation notes, which are issued to temporarily finance capital projects, must be paid off within ten years and five months or retired by the issuance of bonds.

<sup>(3)</sup> Net Increase

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 5: MUNICIPAL DEBT (CONTINUED)

The Borough's debt is summarized as follows:

		•	
<u>Issued</u>	<u>Year 2015</u>	Year 2014	<u>Year 2013</u>
General: Bonds, Notes & Loans	\$2,038,535.00	\$2,119,085.00	\$ 875,100.00
Water/Sewer Utility: Bonds, Notes & Loans	<u>2,651,651.35</u>	2.961,177.93	3,126,247.35
<b></b>	4,690,186.35	5,080,262.93	4,001,347.35
Authorized But Not Issued		,	
General:  Bonds and Notes	, <del>-</del>	9,308.48	50,007.72
Water/Sewer Utility: Bonds and Notes	159,000.00	159,000.00	159,000.00
Total Authorized But Not Issued	159,000.00	168,308.48	209,007.72
		•	
Net Bonds, Notes and Loans Issued and Authorized but not Issued	4,849,186.35	5,248,571.41	4,210,355.07
Less: Self-Liquidating Debt	2,810,651.35	3,120,177.93	3,285,247.35
Net Debt	<u>\$2,038,535.00</u>	<u>\$2,128,393.48</u>	<u>\$ 925,107.72</u>

# SUMMARY OF STATUTORY DEBT CONDITION - ANNUAL DEBT STATEMENT

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statement net debt of 0.497%.

	Gross Debt	<u>Deductions</u>	Net Debt
Local School District Debt Water/Sewer Utility Debt General Debt	\$ 701,040.71 2,810,651.35 2,038,535.00	\$ 701,040.71 2,810,651.35	\$ - - 2,038,535.00
	<u>\$5,550,227.06</u>	<u>\$3,511,692.06</u>	<u>\$2,038,535.00</u>

Net Debt \$2,038,535.00 divided by equalized valuation basis per N.J.S.A. 40A:2-2 as amended, 410,331,162.33 = 0.497%.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

#### NOTE 5: MUNICIPAL DEBT (CONTINUED)

#### SUMMARY OF AVERAGE EQUALIZED VALUATION

2015 410,331,162.33

2014 423,460,788.30

2013 451,176,747.00

BORROWING POWER UNDER N.J.S.A. 40A:2-6 AS AMENDED

3 1/2% of Equalized Valuation Basis (Municipal) \$14,361,590.68

Net Debt 2,038,535.00

Remaining Borrowing Power \$12,323,055.68

<u>CALCULATION OF "SELF-LIQUIDATING PURPOSE" WATER/SEWER UTILITY PER N.J.S.A.</u> 40A:2-45

Cash Receipts from Fees, Rents or

Other Charges for Year \$2,504,652.94

Operating And Maintenance Costs \$1,890,610.00

Debt Service <u>277,908.98</u>

<u>2,168,518.98</u>

Excess in Revenue \$ 336,133.96

If there is an "excess in revenue" all such utility debt is deductible. If there is a deficit, then utility debt is <u>not</u> deductible to the extent of 20 times such deficit amount. The forgoing debt information is not in agreement with the Annual Debt Statement filed by the Chief Financial Officer.

Long-term debt as of December 31, 2015 consisted of the following:

Outstanding debt whose principal and interest are paid from the Water/Sewer Utility Operating Fund budget of the Borough:

On November 1, 2000, the Borough issued a New Jersey Infrastructure Trust Loan, Trust Loan portion in the amount of \$280,000.00, at various rates from 5.00% to 5.25% for the Removal and Construction of a New Water Tank. This will mature on August 1, in each of the years, 2001-2020. The balance remaining as of December 31, 2015 was \$100,000.00.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 5: MUNICIPAL DEBT (CONTINUED)

On November 1, 2000, the Borough issued a New Jersey Infrastructure Trust Loan, Fund Loan portion in the amount of \$270,000.00, at a rate of 0.00% for the Removal and Construction of a New Water Tank. This will mature on August 1, in each of the years, 2001-2020. The balance remaining as of December 31, 2015 was \$68,651.35.

On February 15, 2015, The Borough issued \$2,195,000.00 of Water Refunding Bonds of 2015 at interest rates of 2.00% to 4.00% per annum. At December 31, 2015, the balance remaining was \$2,095,000.00.

The Borough's long term debt consisted of the following at December 31, 2015:

Water Utility Capital Account

<u>\$2,263,651.35</u>

# SCHEDULE OF ANNUAL DEBT SERVICE FOR PRINCIPAL AND INTEREST FOR BONDED DEBT AND LOAN OBLIGATIONS ISSUED AND OUTSTANDING

Calendar		Water/Sewer Utility	
Year Year	Principal	Interest	<u>Total</u>
2016 2017 2018 2019 2020 2021-2025 2026-2030 2031-2035	99,964.05 99,355.99 98,733.11 103,110.23 102,487.97 395,000.00 465,000.00 575,000.00	82,075.00 79,750.00 77,400.00 74,400.00 71,250.00 316,750.00 237,200.00 136,000.00	182,039.05 179,105.99 176,133.11 177,510.23 173,737.97 711,750.00 702,200.00 711,000.00
2036-2038	<u>325,000.00</u>	23,200.00	348,200.00
Total	<u>2,263,651.35</u>	1,098,025.00	<u>3,361,676.35</u>

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

### NOTE 6: BOND ANTICIPATION NOTES

The Borough issues bond anticipation notes to temporarily fund various capital projects prior to the issuance of serial bonds. The term of the notes cannot exceed one year but the notes may be renewed from time to time for a period not exceeding one year. Generally, such notes must be paid no later than the first day of the fifth month following the close of the tenth fiscal year following the date of the original notes. The State of New Jersey also prescribes that on or before the third anniversary date of the original note, a payment of an amount at least equal to the first legally payable installment of the bonds in anticipation of such notes were issued be paid or retired. A second and third legal installment must be paid if the notes are to be renewed beyond the fourth and fifth anniversary date of the original issuance.

The Borough has outstanding at December 31, 2015, a bond anticipation note in the amount of \$2,038,535.00 payable to TD Bank NA. This note will mature on 8/19/16 and it is the intent of the Borough council to renew this note for another one year period. The current interest rate on this note is .74%. Principal and interest on this note is paid from the Current Fund Budget of the Borough.

The Borough has outstanding at December 31, 2015, a bond anticipation note in the amount of \$388,000.00 payable to TD Bank NA. This note will mature on 8/19/16 and it is the intent of the Borough council to renew this note for another one year period. The current interest rate on this note is .74%. Principal and interest on this note is paid from the Water/Sewer Operating Fund Budget of the Borough.

The following activity related to bond anticipation notes occurred during the calendar year ended December 31, 2015.

	Beginning <u>Balance</u>	Additions	Reductions	Ending <u>Balance</u>
Notes Payable:				•
General Capital: Jeffries LLC TD Bank NA	\$2,119,085.00 -	\$ - 2,038,535.00	\$2,119,085.00	\$ - 2,038,535.00
Water/Sewer Capital: Jeffries LLC TD Bank NA	453,000.00	388,000.00	453,000.00	388,000.00
	\$2,572,085.00	\$2,426,535.00	\$2,572,085.00	<u>\$2,426,535.00</u>

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 7: FUND BALANCES APPROPRIATED

Fund balances at December 31, 2015 and 2014 which were appropriated and included as anticipated revenue in their own respective funds for the years ending December 31, 2016 and 2015 were as follows:

2016

<u>2015</u>

Current Fund Water/Sewer Utility Operating \$300,000.00 \$ 94,496.00 \$151,360.00 \$ 34,768.00

# NOTE 8: LOCAL DISTRICT SCHOOL TAXES

Regulations provide for the deferral of not more than 50% of the annual levy when school taxes are raised for a school year and have not been requisitioned by the School District.

The Borough of Franklin has elected not to defer school taxes.

### NOTE 9: PENSION PLANS

# Description of Systems:

Substantially all of the Borough's employees participate in one of the following contributory defined benefit public employee retirement systems which have been established by State statute: the Police and Firemens' Retirement System (PFRS) or the Public Employees' Retirement System (PERS). These systems are sponsored and administered by the State of New Jersey. The Public Employees' Retirement System and the Police and Firemens' Retirement System (PFRS) are considered a cost sharing multiple-employer plans. According to the State of New Jersey Administrative Code, all obligations of the systems will be assumed by the State of New Jersey should the systems terminate.

# Public Employees' Retirement System (PERS)

The Public Employees' Retirement System was established in January, 1955 under the provisions of N.J.S.A. 43:15A to provide coverage including post-retirement health care to certain qualified members. Membership is mandatory for substantially all full time employees of the State or any county, municipality, school district or public agency provided the employee is not required to be a member of another State-administered retirement system. Vesting occurs after 8-10 years of service and 25 years for health care coverage. Members are eligible for retirement at age 60 with an annual benefit generally determined to be 1/55th of the average annual compensation for the highest three fiscal years' compensation for each year of membership during years of creditable service. Early retirement is available to those under age 60 with 25 or more years of credited service. Members are always fully vested for their own contributions and, after three years of service credit, become vested for 2% of related interest earned on contributions. In case of death before retirement, members' beneficiaries are entitled to full interest credited to the members' accounts.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

### NOTE 9: PENSION PLANS (CONTINUED)

Description of Systems (continued)

Public Employees' Retirement System (PERS) (continued)

Chapter 103, P.L. 2007 amended the early retirement reduction formula for members hired on or after July 1, 2007 and retiring with 25 years of service to be reduced by 1% for every year between age 55 and 60, plus 3% for every year under age 55.

Chapter 89, P.L. 2008 increased the PERS eligibility age for unreduced benefits from age 60 to age 62 for members hired on or after November 1, 2008; increased the minimum annual compensation required for membership eligibility for new members. Also, it amended the early retirement reduction formula for members hired on or after November 1, 2008 and retiring with 25 years of service to be reduced by 1% for every year between age 55 and 62, plus 3% for every year under age 55.

Chapter 1, P.L. 2010, effective May 21, 2010, changed the membership eligibility criteria for new members of PERS from the amount of compensation to the number of hours worked weekly. Also, it returned the benefit multiplier for new members of PERS to 1/60 from 1/55, and it provided that new members of PERS have the retirement allowance calculated using the average annual compensation for the last five years of service instead of the last three years of service. New members of PERS will no longer receive pension service credit from more than one employer. Pension service credit will be earned for the highest paid position only. This law also closed the Prosecutors Part of the PERS to new members and repealed the law for new members that provided a non-forfeitable right to receive a pension based on the laws of the retirement system in place at the time 5 years of pension service credit is attained. The law also requires the State to make its full pension contribution, defined as 1/7th of the required amount, beginning in fiscal year 2012.

Chapter 3, P.L. 2010, effective May 21, 2010, replaced the accidental and ordinary disability retirement for new members of PERS with disability insurance coverage similar to that provided by the State to individuals enrolled in the State's Defined Contribution Retirement Program.

Chapter 78, P.L. 2011, provides that new members of PERS hired on or after June 28, 2011 (Tier 5 members) will need 30 years of creditable service and age 65 for receipt of the early retirement benefit without a reduction of ¼ of 1% for each month that the member is under age 65. Tier 5 members will be eligible for a service retirement benefit at age 65.

Police and Firemens' Retirement System (PFRS)

The Police and Firemens' Retirement System was established in July 1944 under the provisions of N.J.S.A. 43:16A to provide retirement, death and disability benefits to its members. Membership is mandatory for all full time county and municipal police and firemen, and state firemen or officer employees with police powers appointed after June 30, 1944.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUÉD)

# NOTE 9: PENSION PLANS (CONTINUED)

<u>Description of Systems</u> (continued)

Police and Firemens' Retirement System (PFRS) (continued)

Enrolled members of the Police and Firemens' Retirement System may retire at age 55 with no minimum service requirement. The annual allowance is equal to 2% of the members' final compensation for each year of service up to 30 years, plus 1% of each year of creditable service over 30 years. Final compensation equals the compensation for the final year of service prior to retirement. Special retirement is permitted to members who have 25 or more years of creditable service in the system.

Benefits fully vest on reaching 10 years of service. Members are always fully vested for their own contributions. In the case of death before retirement, members' beneficiaries are entitled to full payment of members' contributions.

Chapter 1, P.L. 2010, effective May 21, 2010, eliminated the provision in PFRS that would permit a member to retire, at any age after 25 years of service credit, on a special retirement allowance of 70% of final compensation after the retirement system reaches a funded level of 104%. Also, for new members of PFRS, the law capped the maximum compensation that can be used to calculate a pension from the plan at the annual wage contribution base for Social Security, and requires the pension to be calculated using a three year average annual compensation instead of the last year's salary.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information for PERS and PFRS. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Divisions of Pensions and Benefits, P.O. Box 295, Trenton, NJ 08625-0295.

# Defined Contribution Retirement Program

The Defined Contribution Retirement Program (DCRP) was established on July 1, 2007 for certain public employees under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2007. The program provides eligible members, with a minimum base salary of \$1,500.00 or more, with a tax-sheltered, defined contribution retirement benefit, in addition to life insurance and disability coverage. The DCRP is jointly administered by the Division of Pensions and Benefits and Prudential Financial.

If the eligible elected or appointed official will earn less than \$5,000.00 annually, the official may choose to waiver participation in the DCRP for that office or position. The waiver is irrevocable.

#### <u>BOROUGH OF FRANKLIN, NJ</u>

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

### NOTE 9: PENSION PLANS (CONTINUED)

#### Defined Contribution Retirement Program (continued)

This retirement program is a new pension system where the value of the pension is based on the amount of the contribution made by the employee, employer and through investment earnings. It is similar to a Deferred Compensation Program where the employee has a portion of tax deferred salary placed into an account that the employee manages through investment option provided by the employer.

The law requires that three classes of employees enroll in the DCRP detailed as follows:

All elected officials taking office on or after July 1, 2007, except that a person who is reelected to an elected office held prior to that date without a break in service may retain in the PERS.

A Governor appointee with advice and consent of the Legislature or who serves at the pleasure of the Governor only during that Governor's term of office.

Other employees commencing service after July 1, 2007, pursuant to an appointment by an elected official or elected governing body which include the statutory untenured Chief Administrative Officer such as the Business Administrator, County Administrator, or Municipal or County Manager, Department Heads, Legal Counsel, Municipal or County Engineer, Municipal Prosecutor and the Municipal Court Judge.

Notwithstanding the foregoing requirements, other employees who hold a professional license or certificate or meet other exceptions are permitted to remain to join or remain in PERS.

Contributions made by employees for DCRP are currently at 5.5% of the base wages. Member contributions are matched by a 3.0% employer contribution.

### **Contribution Requirements**

The contribution policy is set by laws of the State of New Jersey and, in most retirement systems, contributions are required by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. The pension funds provide for employee contributions based on 5.5% for PERS. This amount will increase to 6.5% plus an additional 1% phased in over 7 years beginning 2012 and 8.5% for PFRS, which increased to 10% in October 2011, of the employee's annual compensation, as defined by law. Employers are required to contribute at an actuarially determined rate in all Funds except the SACT. The actuarially determined employer contribution includes funding for cost-of-living adjustments and noncontributory death benefits in the PERS and PFRS. In the PERS and PFRS, the employer contribution includes funding for post-retirement medical premiums.

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 9: PENSION PLANS (CONTINUED)

# Contribution Requirements (continued)

The Borough's contribution to the various plans, equal to the required contributions for each year, were as follows:

<u>Year</u>	PERS	<u>PFRS</u>	<u>DCRP</u>
2015	\$123,805.00	\$272,052.00	\$776.43
2014	105,890.00	235,867.00	525.51
2013	141,917.00	238,968.00	632.09
2010			

Statement No's 68 and 71 require a state or local government employer to recognize a net pension liability measured as of a date (the measurement date) no earlier than the end of its prior fiscal year. However, since the financial statements are prepared on another comprehensive basis of accounting, the net pension liability of the various pension systems is not recorded in the financial statements and is only required to be disclosed in the notes to the financial statements. The following pension information is as of June 30, 2014 which is the latest information available. This information is eighteen months prior to December 31, 2015. GASB Statement No. 68 requires that the information be no more than twelve months prior to the employer's fiscal year end.

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

# Public Employees Retirement System (PERS)

At December 31, 2015, the Borough had a liability of \$2,811,753.00 for its proportionate share of the PERS net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, actuarially determined. At June 30, 2014, the Borough's proportion was 0.0150178513 percent, which was an increase/(decrease) of 0.0009643848 percent from its proportion measured as of June 30, 2013.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

### NOTE 9: PENSION PLANS (CONTINUED)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

### Public Employees Retirement System (PERS) (continued)

For the year ended December 31, 2015, the Borough recognized pension expense of \$78,805.00. At December 31, 2015, deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Changes of assumptions	\$88,417.00	\$ -
Net difference between projected and actual earnings on pension plan investments	-	167,565.00
Changes in proportion and differences between Borough contributions and proportionate share of contributions	155,693.00	
Borough contributions subsequent to the measurement date	<u>125,219.00</u>	
Total	<u>\$369,329.00</u>	<u>\$167,565.00</u>

Amounts reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date (June 30, 2014) will be recognized as a reduction of the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2016	(\$25,638.00)
2017	(25,638.00)
2018	(25,638.00)
2019	16,253.00
Thereafter	7,151.00

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 9: PENSION PLANS (CONTINUED)

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (continued)

Public Employees Retirement System (PERS) (continued)

## Additional Information

Local Group Collective balances at June 30, 2014 and June 30, 2013 are as follows:

	June 30, 2014	June 30, 2013
Collective deferred outflows of resources	\$ 952,194,675	Not Available
Collective deferred inflows of resources	1,479,224,662	Not Available
Collective net pension liability	18,722,735,003	\$19,111,986,111
Borough's Proportion	0.0150178513%	0.0140534665%
D 0.10		

# **Actuarial Assumptions**

The total pension liability for the June 30, 2014 measurement date was determined by an actuarial valuation as of July 1, 2013, which rolled forward to June 30, 2014. The total pension liability for the July 1, 2013 measurement date was determined by an actuarial valuation as of July 1, 2013. This actuarial valuation used the following assumptions, applied to all periods in the measurement.

Inflation	3.01 Percent
Salary Increases: 2012-2021 Thereafter	2.15-4.40 Percent (based on age) 3.15-5.40 Percent (based on age)
Investment Rate of Return	7.90 Percent

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the period July 1, 2008 to June 30, 2011.

# Mortality Rates

Mortality rates were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (setback one year for females) with adjustments for mortality improvements from the base year of 2012 based on Projection Scale AA.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

### NOTE 9: PENSION PLANS (CONTINUED)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Public Employees Retirement System (PERS) (continued)

#### Long-Term Rate of Return

In accordance with State statute, the long-term expected rate of return on plan investments is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2014 are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Cash	6.00%	0.80%
Core Bond	1.00%	2.49%
Intermediate Term Bonds	11.20%	2.26%
Mortgages	2.50%	2.17%
High Yield Bonds	5.50%	4.82%
Inflation Indexed Bonds	2.50%	3.51%
Broad U.S. Equities	25.90%	8.22%
Developed Foreign Markets	12.70%	8.12%
Emerging Market Equities	6.50%	9.91%
Private Equity	8.25%	13.02%
Hedge Funds/Absolute Returns	12.25%	4.92%
Real Estate (Property)	3.20%	5.80%
Commodities	2.50%	5.35%
	<u>100.00%</u>	

#### **Discount Rate**

The discount rate used to measure the total pension liability was 5.39% and 5.55% as of June 30, 2014 and 2013, respectively. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.9%, and a municipal bond rate of 4.29% and 4.63% as of June 30, 2014 and 2013, respectively, based on the Bond Buyer GO 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the average of the last five years of contributions made in relation to

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 9: PENSION PLANS (CONTINUED)

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (continued)

# Public Employees Retirement System (PERS) (continued)

### Discount Rate (continued)

the last five years of recommended contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2033. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2033, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

# Sensitivity of the Collective Net Pension Liability to Changes in the Discount Rate

The following presents the collective net pension liability of the participating employers as of June 30, 2014 respectively, calculated using the discount rate as disclosed above as well as what the collective net pension liability would be if it was calculated using a discount rate that is 1 - percentage point lower or 1- percentage-point higher than the current rate:

	June 30, 2014		
	1% Decrease 4.39%	At Current Discount Rate 5.39%	1% Increase <u>6.39%</u>
Borough's proportionate share of the pension liability	\$3,537,280.00	\$2,811,753.00	\$2,202,494.00

# Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Public Employees Retirement System (PERS). The financial report may be accessed at <a href="https://www.state.nj.us/treasury/pensions">www.state.nj.us/treasury/pensions</a>.

# Police and Firemen's Retirement System (PFRS)

At December 31, 2015, the Borough had a liability of \$4,455,539.00 for its proportionate share of the PFRS net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating governmental entities, actuarially determined. At June 30, 2014, the Borough's proportion was 0.0354025210 percent, which was an increase/(decrease) of 0.0030732728 percent from its proportion measured as of June 30, 2013.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

### NOTE 9: PENSION PLANS (CONTINUED)

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (continued)

### Police and Firemen's Retirement System (PFRS) (continued)

For the year ended December 31, 2015, the Borough recognized pension expense of \$272,052.00. At December 31, 2015, deferred outflows of resources and deferred inflows of resources related to PFRS from the following sources:

•	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$167,276.00	\$ -
Net difference between projected and actual earnings on pension plan investments	-	454,673.00
Changes in proportion and differences between Borough contributions and proportionate share of contributions	344,321.00	-
Borough contributions subsequent to the measurement date	270,810.00	<del></del>
Total	<u>\$782,407.00</u>	<u>\$454,673.00</u>

Amounts reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date (June 30, 2014) will be recognized as a reduction of the net pension liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2016	(\$81,272.00)
2017	(81,272.00)
2018	(81,272.00)
2019	32,339.00
Thereafter	5,498.00

### **Additional Information**

Local Group Collective balances at June 30, 2014 and June 30, 2013 are as follows:

	June 30, 2014	June 30, 2013
Collective deferred outflows of resources	\$ 750,532,959	Not Available
Collective deferred inflows of resources	1,561,923,934	Not Available
Collective net pension liability	13,933,627,178	\$14,533,269,004
Borough's Proportion	0.0354025210%	0.0323292482%

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 9: PENSION PLANS (CONTINUED)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Police and Firemen's Retirement System (PFRS) (continued)

### **Actuarial Assumptions**

The total pension liability for the June 30, 2014 measurement date was determined by an actuarial valuation as of July 1, 2013, which rolled forward to June 30, 2014. The total pension liability for the July 1, 2013 measurement date was determined by an actuarial valuation as of July 1, 2013. This actuarial valuation used the following assumptions, applied to all periods in the measurement.

Inflation

3.01 Percent

Salary Increases:

2012-2021

3.95-8.62 Percent (based on age)

Thereafter

4.95-9.62 Percent (based on age)

**Investment Rate of Return** 

7.90 Percent

#### Mortality Rates

Mortality rates were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (setback one year for females) with adjustments for mortality improvements from the base year of 2011 based on Projection Scale AA.

# Long-Term Rate of Return

In accordance with State statute, the long-term expected rate of return on plan investments is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. Best estimates of arithmetic real rates of return for each major asset class included in PFRS's target asset allocation as of June 30, 2014 are summarized in the following table:

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

### NOTE 9: PENSION PLANS (CONTINUED)

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (continued)

Police and Firemen's Retirement System (PFRS) (continued)

### Long-Term Rate of Return (continued)

: •		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
<del></del> -	•	
Cash	6.00%	0.80%
Core Bond	1.00%	2.49%
Intermediate Term Bonds	11.20%	2.26%
Mortgages	2.50%	2.17%
High Yield Bonds	5.50%	4.82%
Inflation Indexed Bonds	2.50%	3.51%
Broad U.S. Equities	25.90%	8.22%
Developed Foreign Markets	12.70%	8.12%
Emerging Market Equities	6.50%	9.91%
Private Equity	8.25%	13.02%
Hedge Funds/Absolute Returns	12.25%	4.92%
Real Estate (Property)	3.20%	5.80%
Commodities	<u>2.50%</u>	5.35%
	<u>100.00%</u>	

#### Discount Rate

The discount rate used to measure the total pension liability was 6.32% and 6.45% as of June 30, 2014 and 2013, respectively. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.9%, and a municipal bond rate of 4.29% and 4.63% as of June 30, 2014 and 2013, respectively, based on the Bond Buyer GO 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the average of the last five years of contributions made in relation to the last five years of recommended contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2045. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2045, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

#### NOTE 9: PENSION PLANS (CONTINUED)

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> Inflows of Resources Related to Pensions (continued)

Police and Firemen's Retirement System (PFRS) (continued)

### Sensitivity of the Collective Net Pension Liability to Changes in the Discount Rate

The following presents the collective net pension liability of the participating employers as of June 30, 2014 respectively, calculated using the discount rate as disclosed above as well as what the collective net pension liability would be if it was calculated using a discount rate that is 1 - percentage point lower or 1- percentage-point higher than the current rate:

•	June 30, 2014		
	1%	At Current	1%
	Decrease	Discount Rate	Increase
•	<u>5.32%</u>	<u>6.32%</u>	<u>7.32%</u>
Borough's proportionate share of the pension liability	\$6,647,657.00	\$4,455,539.00	\$3,515,614.00

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Police and Firemen's Retirement System (PFRS). The financial report may be accessed at <a href="www.state.nj.us/treasury/pensions.">www.state.nj.us/treasury/pensions.</a>

#### NOTE 10: ACCRUED SICK AND VACATION BENEFITS

The Borough permits employees to accrue unused sick time pay, which may be taken as time off or paid upon retirement or separation at an agreed-upon rate. It is estimated that the current cost of such unpaid compensation would approximate \$286,553.03. This amount is not reported either as an expenditure or liability. However, it is expected that the cost of such unpaid compensation would be included in the Borough's budget operating expenditures in the year in which it is used. At December 31, 2015, the Borough had \$67,879.04 reserved in the Other Trust Fund for accrued leave.

The Borough does not permit employees to accrue vacation time.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

# NOTE 11: DEFERRED COMPENSATION PLAN

The Borough offers its employees a deferred compensation plan (the "plan") created in accordance with Section 457 of the Internal revenue Code. The plan, which is administered by Lincoln Financial, is available to all Borough employees and permit participants to defer a portion of their salary. The deferred compensation is not available to employees until termination, retirement, unforseeable emergency of upon death to their beneficiaries.

# NOTE 12: CASH AND CASH EQUIVALENTS

#### Cash

### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Borough's policy is based on New Jersey Statutes requiring cash be deposited only in New Jersey based banking institutions that participate in New Jersey Governmental Depository Protection Act (GUDPA) or in qualified investments established in New Jersey Statutes 40A:5-15.1(a) that are treated as cash equivalents. As of December 31, 2015, \$-0- of the Borough's bank balance of \$8,800,103.99 was exposed to custodial credit risk.

#### **Investments**

#### **Investment Rate Risk**

The Borough does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, New Jersey Statutes 40A:5-15.1(a) limits the length of time for most investments to 397 days.

#### Credit Risk

New Jersey Statutes 40A:5-15.1(a) limits municipal investments to those specified in the Statutes. The type of allowance investments are Bonds of the United States of America, bonds or other obligations of the Boroughs or bonds or other obligations of the local unit or units within which the Borough is located: obligations of federal agencies not exceeding 397 days; government money market mutual funds; the State of New Jersey Cash Management Plan; local government investment pools; or repurchase of fully collateralized securities.

# Concentration of Credit Risk

The Borough places no limit on the amount the Borough may invest in any one issuer.

### NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

#### NOTE 13: RISK MANAGEMENT

The Borough is exposed to various risks of loss related to general liability, automobile coverage, damage and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Borough has obtained insurance coverage to guard against these events which will provide minimum exposure to the Borough should they occur. During the 2015 calendar year, the Borough did not incur claims in excess of their coverage and the amount of coverage did not significantly decrease.

The Borough is a member of the Statewide Insurance Fund (the "Fund"). The Fund is a self-administered group of municipalities established for the purpose of providing certain low-cost workers' compensation insurance for member municipalities. The Borough pays an annual assessment to the Fund and should it be determined that payments received by the Fund are deficient, additional assessments may be levied.

The Fund can declare and return excess surplus to members upon approval of the State of New Jersey Department of Insurance. These distributions would be divided among the members in the same ratio as their individual assessment relates to the total assessment of the membership body. In accordance with Statement No. 10 of the Government Accounting Standards Board, these distributions may be issued to reduce the amount recorded for membership expense in the year in which the distribution was declared.

Financial statements for the funds are available at the office of the Funds' Executive Director, 26 Columbia Turnpike, P. O. Box 678, Florham Park, NJ 07932.

The Borough of Franklin continues to carry commercial insurance coverage for all other risks of loss, including employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE 14: DUE TO/FROM OTHER FUNDS

Balances due to/from other funds at December 31, 2015 consist of the following:

<u>\$97,083.55</u> Due to Federal and State Grant Fund from Current Fund for receipts and disbursements made in Current Fund.

It is anticipated that all interfunds will be liquidated during the calendar year.

## NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

### NOTE 15: LEASES

The Borough has a commitment to lease a postal meter under an operational lease for sixty months that starts on July 1, 2014 and expires on June 30, 2018. Monthly payments are \$142.57. Total Operational lease payments made during the year were \$1,698.84. Future operating lease payments are as follows:

2016	\$1,698.84
2017	1,698.84
2018	<u>849.42</u>

### <u>\$4,247.11</u>

The Borough entered in a long-term lease for the purchase of three (3) Savin copiers totaling \$22,680.00. The lease is for a 5 year term.

The following is a schedule of future minimum lease payments as of December 31, 2015:

Total minimum lease payments Less: Amount representing interest		\$11,718.00 993.42
		\$10.724.58

Present value of net minimum lease payments

\$1	0.7	7 <u>24</u>	<u>.58</u>
=			$\overline{}$

Payment <u>Dates</u>	<u>Principal</u>	<u>Interest</u>	Total <u>Lease payments</u>
2016 2017 2018	\$3,931.56 4,205.63 2,587.39	\$604.44 330.37 <u>58.61</u>	\$ 4,536.00 4,536.00 2,646.00
	<u>\$10,724.58</u>	<u>\$993.42</u>	<u>\$11,718.00</u>

# NOTES TO FINANCIAL STATEMENTS YEARS ENDED DECEMBER 31, 2015 AND 2014 (CONTINUED)

### NOTE 16: PUBLIC ASSISTANCE

The Borough of Franklin has elected to have the County of Sussex process all public assistance granted to the residents. Therefore, the Borough of Franklin no longer has a public assistance director.

# NOTE 17: HEALTH INSPECTIONS

The Borough of Franklin has elected to have the County of Sussex, Department of Health, do all the health inspections. Therefore, the Borough does not have a health inspector.

# NOTE 18: TAXES COLLECTED IN ADVANCE

Taxes collected in advance are recorded as cash liabilities in the financial statements. Following is a comparison of the liability for the previous two years:

	Balance Dec 31, 2015	Balance Dec 31, 2014
Prepaid Taxes	<u>\$93,130.03</u>	<u>\$53,040.20</u>
Cash Liability for Taxes Collected in Advance	<u>\$93,130.03</u>	<u>\$53,040.20</u>

# NOTE 19: CONTINGENT LIABILITIES

Previous year's and current year's Borough Counsel advises us there are no pending or unsettled lawsuits against the Borough of Franklin that would have a material effect on the financial statements.

# NOTE 20: SUBSEQUENT EVENT

The Borough has evaluated subsequent events through May 16, 2016, the date which the financial statements were available to be issued and no other items were noted for disclosure.

SUPPLEMENTARY DATA

### OFFICIALS IN OFFICE AND SURETY BONDS YEAR ENDED DECEMBER 31, 2015

The following officials were in office during the period under audit:

Name

<u>Title</u>

Paul Crowley

Mayor

Joe Limon

Council President

Frederick Babcock Robert Dabinett

Councilperson Councilperson

Nick Giordano

Councilperson Councilperson

Joe Martinez Gilbert Snyder

Councilperson

Alison Littell McHose

Administrator; Municipal Housing Liaison

Darlene Tremont

Confidential Secretary; Administrative Assistant;

Deputy Registrar

Robin Hough, RMC, CMR

Borough Clerk; Registrar

Monica Miebach

Chief Finance Officer/Qualified Purchasing Agent

Pam Crum

Finance Clerk

Theresa Schlosser

Tax Collector; Water/Sewer Collector

John E. Ursin

Borough Attorney

Angelo Bolcato

BPW and Rent Leveling Attorney

James G. Devine

Judge

Lorraine Spirito

Court Administrator

Maggie Rodriguez

Deputy Court Administrator

Eugene McInerney

Chief of Police

Brian Vandenbroek

Public Works Manager

Construction Official (Shared service - Hardyston Township)

Joseph Butto

Tax Assessor

Scott Holzhauer Thomas Knutelsky

Engineer - Harold E. Pellow & Associates

Karen Osellame

Secretary Planning and Zoning Board

Joseph Drossel

Zoning Officer

Thomas M. Ferry,

C.P.A., R.M.A.

Auditor

A blanket bond in the amount of \$1,000,000 covers all other public employees who may handle Municipal monies through the Statewide Insurance Fund.

Note: This schedule was not subject to an audit in accordance with Federal OMB Circular A-133.

Borough of Franklin

Schedule of Expenditures of Federal Awards

For the Year Ended December 31, 2015

MEMO	Total Expenditures		6,600.00	5,000.00	11,600.00	77,600.00	765.00	89,965.00
ı	Reserve - Balance		3,400.00		3,400.00	,		3,400.00
12/31/15	(Receivable)		(5,000.00)		(5,000,00)			(5,000,00)
	Expended		6,600.00	\$,000.00	11,600.00	53,29	765.00	12,418,29
	Receipts		5,000,00	5,000.00	10,000.00			10,000.00
	Reserve		.		-,	53.29	765.00	\$18.29
12/31/14	(Receivable)				4			-
	Grant Period From/To		10,000.00 1/1/15 - 12/31/15	5,000.00 1/1/15-12/31/15		1/1/06-12/31/06	1/1/14-12/31/14	
	Program or Award Amount		10,000.00	5,000.00		77,600,00	765.00	
	State Account No.		1160-100-066-1160-157	1160-100-066-1160-036				
Podere	C.F.D.A Number		20.616	20.600				
	Federal Program		Drive Sober or Get Pulled Over	Distracted Driver Grant		Small Cities Grant	Body Armor Grant	
-	To do and Days of These of The Contract of the	CURRENT FUND	(Passed through NJ Division of Highway Traffic Safety)	(Passed through State and Community Highway Safety)	Youl Department of Transportation	U.S. Department of Housing and Urban Development	U.S. Department of Justice	TOTAL FEDERAL AWARDS

Borough of Franklin

Schedule of Expenditures of State Awards

For the Year Ended December 31, 2014

	-	For the	For the Year Ended December 91,	Hitch of swort					MEMO	
Name of State	,	Grant or State	Program of Award Amount	Grant Period From/To	12/31/14 Reserve Receivable Balance	rve nor Receipts	papuddxij	12/31/15 Reserve Receivable Balance	Cumutative Total Expenditures	ŧ
Agency or Department	Name of Program	- Complete and the comp								
FIDERAL AND STATE CICANT FUND		••						=		
Department of Environmental Protection	Clean Communities Craft	4900-765-042-4900-004-V42Y-6020	10,685,60	1/1/13-12/31/13	2.2	7,748.91	5,044.10	2,704.81	1 7,980.79	
	Clean Communides Grant	4900-765-042-4900-004	10,021.68 12,073.46	1/1/15-12/31/15	19.7	12,073,46 17,770.59 12,073,46	5,044,10	12,073.46	5 7,980.79	Ial
	Rocycling Tourings Descelling Tourings	4900-752-042-4900-001-V42Y-6020 4900-752-042-4900-001-V42Y-6020	6,746.00	1/1/10-12/31/10	S. F.	3,960.01	3,960.01	5.409.9	6,746.00	
	Recycling Tonnage	4900-752-042-4900-001-V42Y-6020 4900-752-042-4900-001-V42Y-6020	11,384.00	1/1/12-12/31/11	1111	11,398,95 11,398,95	Prince of the second	11,398.95		
	Recycling Tonnage Recycling Tonnage Recycling Tonnage	4900-752-042-4900-001-V42Y-6020 4900-752-042-4900-001-V42Y-6020 4900-752-042-4900-001-V42Y-6020	10,941.34 10,892.36 12,117.89	1/1/15-12/31/14 1/1/14-12/31/14 1/1/15-12/31/15	10,8	10,892.36 12,117.89 48,576.86 12,117.89	9,934.08	10,892.36 12,117.89 50,760.67	55 57 12,720.07	ادا
Section 2					199	66,347.45 24,191.35	14,978.18	75,560.62	20,700.86	أورا
You N Department of Environmental Frenchion										
Department of Health and Samior Services				•						
The state of the s	Alcohol Education and Rehabilitation and Enforcement	9735-760-098-Y900-001-X100-6020	3,937.00	1/1/11-12/31/11		3.59	3.59		3,937,00	٥
	Alcohol Education and Releasement	9735-760-098-Y900-001-X100-6020	1,726.82	1/1/12-12/31/12	ä	1,726.82	1,726.82		1,726.82	
,	Alcohol Education and	9735-760-098-Y900-001-X100-6020	1,108.27	1/1/13-12/31/13	-ਜੀ -	1,108.27	219,88	888.39	39 219,38	22
	Alcohol Education and	9735-760-098-Y900-001-X100-6020	1,831.48	1/1/14-12/31/14	-	1,831.48		1,831.48	8	
-	Alcohol Education and Rehabilitation and Enforcement	9735-760-098-Y900-001-X100-6020	1,296.53	1/1/15-12/31/15		1,296,53	1.950.29	1,296,53	40 5,883.70	le!
Total Depurtment of Health and Sonior Services						ļ .			į	İ
Department of Law and Public Safety	Drank Driving Enforcement Fund	6400-100-078-6400-YYYY	10,301.80	21/15/12-12/1/12	0 4	6,254.05 4,287.55	3,096.07	3,127.98 4,287.55	.98 7,143,82 .55	22
•	Drunk Driving Enforcament Fund Drunk Driving Enforcament Fund	6400-100-478-6400-3 X Y X 6400-100-078-6400-X X X X	4,563.19	21/15/21-23/1/1	100	10,541.60 4,563.19	3,096,07	4,563.19	7,143.82	<sub>12</sub>
Total Drunk Driving Enforcement Fund	Body Armor Replacement Body Armor Replacement	718-066-1020-001-YCJS-6120 718-066-1020-001-YCJS-6120	1,869.98	1/1/13-12/31/13		856.77 1,512.22 1,594.52	291.76	565.01 1,512.02 1,594.52	ļ	76
Total Body Armor Replacement	Body Armor Replacement	718-066-1020-001-YCJS-6120	1,394.52					3,671.75	75 1,304.97	s   s
Total Department of Law and Public Safaty		•			¥=	12,910.59 6,157,71	3387.83	12,000	١	2
	TOTAL FEDERAL ANI	d state grant fund				83,928.20 31,645.59	9 20,316,30	95,257.49	35,033.35	[32]
CKINERAL CAPITAL FUND NI Department of Transportation	Municipal Local Aid - High Street Municipal Local Aid - Main Street TOTAL GENTRA	Aid : High Street 14-480-078-5220-ALW-5010 Aid : Main Street 14-480-079-5220-ALW-5010 TOTAL GENERAL CAPITAL FUND	183,000.00 140,000.00	1/1/14-12/31/14 1/1/5-12/31/15	(183,000.00)	137,250.00	140,000,00	(45,750.00) (140,000.00) (185,750.00)		[].
TOTALSTATEAD					(183,000.00) 8	83,928,20 168,895.59	59 160,316.30	(185,750.00) 95,257.49	7.49 35,033,35	85

Note: This schedule was not subject to an audit in accordance with N.J.OMB Circular 15-08.

# COMPARATIVE SCHEDULE OF TAX RATE INFORMATION

	2015	<u>2014</u>	2013
Tax Rate:	<u>3.572</u>	<u>3.481</u> (1)	<u>2.919</u>
Apportionment of Tax Rate:	•		
Municipal County Local School Regional High School	1.211 .551 1.251 .559	1.182 .538 1.196 .565	.972 .477 .985 .485
Assessed Valuation			•
2015 391,758,530 2014 2013	392,370,021 (1)	÷	460,989,027

### (1) Revaluation Year

# COMPARISON OF TAX LEVIES AND COLLECTION CURRENTLY

A study of this tabulation could indicate a possible tend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

		Curr	ently
<u>Year</u>	Tax Levy	Collections	Percentage of <u>Collection</u>
2015 2014 2013	14,138,610.40 13,695,411.18 13,471,132.76	13,792,410.76 13,363,300.58 13,097,390.95	97.55% 97.57% 97.22%

# DELINQUENT TAXES AND TAX TITLE LIENS

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens, in relation to the tax levies of the last three years.

<u>Year</u>	Amount of Delinquent <u>Taxes</u>	Amount of Tax Title Liens	Total <u>Delinquent</u>	Percentage of Tax Levy
2015	375,852.40	25,241.03	401,093.43	2.83%
2014	342,748.66	68,506.17	411,254.83	3.00%
2013	319,300.93	61,028.10	380,329.03	2.82%

### PROPERTY ACQUIRED BY TAX TITLE LIEN LIQUIDATION

The value of property acquired by liquidation of tax title liens on December 31, on the basis of the last assessed valuation of such properties, was as follows:

<u>Year</u>		<u>Amount</u>
2015		347,100.00
2014		61,500.00
2013		61,500.00
2012		61,500.00
2011		61,500.00

### COMPARISON OF WATER/SEWER UTILITY LEVIES

Year	Levy	Cash Collections
2015	2,228,610.13	2,254,793.16
2014	2,263,199.53	2,251,920.85
2013	2,255,353.24	2,290,957.08
2012	2,256,460.64	2,208,282.09
2011	2,273,754.83	2,258,941.70

# COMPARATIVE SCHEDULE OF FUND BALANCES

Current Fund:	Balance	Utilized In Budget of
Year	Dec. 31,	Succeeding Year
2015 2014 2013 2012 2011	2,150,531.96 1,613,510.49 1,055,405.27 277,628.74 270,100.44	300,000.00 151,360.00 74,000.00 74,000.00 74,799.00

# Water/Sewer Utility Operating Fund:

2015	1,284,886.54	94,496.00
2014	993,677.27	34,768.00
2013	745,374.34	-0-
2012	472,466.02	126,218.00
2012	461,286.59	, 160,000.00

# Schedule of Cash - Treasurer

### **Current Fund**

	Ref.		•
Balance - December 31, 2014	A		2,724,627.87
Increased by Receipts:		+ .	•
Miscellaneous Revenue Not Anticipated	A-2	57,428.96	
Taxes Receivable	A-6	13,991,644.83	•
Tax Title Liens Receivable	A-7	9,244.94	
Revenue Accounts Receivable	A-9	1,079,890.93	
Due From State - Senior Citizen and			
Veteran Deductions	A-10	48,250.00	
Interfunds	A-11	41,645.59	
Various Cash Liabilities and Reserves	A-14	7,602.89	
Prepaid Taxes	A-16	96,130.03	
•		_	15,331,838.17
			18,056,466.04
Decreased by Disbursements:			
Current Year Budget Appropriations	A-3	5,193,694.07	
Interfunds	A-11	33,100.15	
Appropriation Reserves	A-12	205,062.41	
Various Cash Liabilities and Reserves	A-14	138,557.00	
Encumbrances Payable - Various Reserves	A-15	4,796.92	
County Taxes Payable	A-17	2,164,167.90	
District School Taxes Payable	A-18	4,900,435.00	
High School Taxes Payable	A-19	2,189,214.00	
3			14,829,027.45
Balance - December 31, 2015	A		3,227,438.59

# Schedule of Cash - Change Fund

# **Current Fund**

Balance - December 31, 2014	<u>Ref.</u> A		500.00
Balance - December 31, 2015  Analysis of Balance:	Α	- -	500.00
Tax Collector Municipal Clerk Court Administrator Police Department			200.00 150.00 100.00 50.00

Borough of Franklin, N.J.

Schedule of Taxes Receivable and Analysis of Property Tax Levy

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	Balance,	Dec. 31,	2015	491.91	1,811.52	1,815.96	1,767.12	1,878.12	2,002.44	2,057.50	2,081.92	21,643.21	3,099.26	3,273.37	3,365.61	4,013.59	49,301.53	326,550.87	375,852.40	A													
			Canceled												2.49	108.62	111.11	92.06	203.17														
Transferred	to Property	Acquired for	Taxes										91.39	96.53	99.25	118.35	405.52		405.52	A-8													
	Transferred	to Tax	Title Liens													5,089.94	5,089.94	19,556,71	24,646.65	A-7			13,993,614.40	144,996.00 14,138,610.40			4 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	2,177,254.70 4,900,435.00	2,189,214.00		4	14,138,610.40	
	Senior Citizen	and Veteran	Deductions													(1,250.00)	(1,250.00)	46,750.00	45,500.00	A-2;A-10						2,158,447.45	18,807.25		ł	4,742,292.00	129,414.70	•	
		sted	2015													299,024.27	299,024.27	13,692,620.56	13,991,644.83	A-2;A-4	Tax Levy						•					,	
		· Collected	2014															53,040,20	53,040,20	A-2;A-16	Analysis of Tax Levy	Ref.				A-17	A-17	A-18	A-19 A-2				
		Added	Taxes													9,933.71	9,933.71	144,996.00	154,929.71										<b>y</b>				
			Levy															13,993,614.40	13,993,614,40				Tax	Added Tax (R.S. 54:4-63.1 et seq.)			axes	thool Tax	chool District Tax	Local Tax for Municipal Purposes	8		
	Balance,	Dec. 31,	2014	491.91	1,811.52	1,815.96	1,767.12	1,878.12	2,002.44	2,057.50	2,081.92	21,643.21	3,190.65	3,369.90	3,467.35	297,171.06	342,748.66		342,748.66	Ą		Tax yield:	General Purpose Tax	Added Tax (R.S	Tax Levy:	County Tax	Added County Taxes	Local District School Tax	Regional High School	Local Tax for M	Additional Taxes		
			Year	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014		2015				•			•								

# Schedule of Tax Title Liens Receivable

### Current Fund

Balance - December 31, 2014	Ref. A		68,506.17
Increased by: Transferred from 2015 Taxes Receivable Transferred from 2014 Taxes Receivable Other Charges on 2015 Tax Sale Adjustment to TTL - Legal Fees Interest and Costs on Tax Sale	A-6 A-6	19,556.71 5,089.94 9,644.41 724.50 1,151.61	36,167.17 104,673.34
Decreased by: Transfers to Property Acquired for Taxes Cash Receipts Audit Adjustment	A-8 A-2;A-4	70,187.41 9,244.94 (0.04)	79,432.31
Balance - December 31, 2015	Α	·	25,241.03

# Schedule of Property Acquired for Taxes Assessed Valuation

### **Current Fund**

Balance - December 31, 2014	Ref. A		61,500.00
Increased by:			
Transferred from Taxes Receivable	A-6	405.52	
Transferred from Tax Title Lien Receivable	A-7	70,187.41	
Add: Adjustment to Assessed Valuation		215,007.07	
			285,600.00
Balance - December 31, 2015	Α		347,100.00

# Schedule of Revenue Accounts Receivable

# **Current Fund**

	Ref.	Accrued .	Collected
Clerk			
Licenses:			
Alcoholic Beverages	A-2	10,609.50	10,609.50
Other Licenses	A-2	10,502.00	10,502.00
Fees and Permits	A-2	16,586.95	16,586.95
Municipal Court	•		
Fines and Costs	A-2	137,858.32	137,858.32
Tax Collector			
Interest and Costs on Taxes	A-2	72,013.20	72,013.20
Miscellaneous Revenue not Anticipated	A-2	175.00	175.00
Interest on Investments and Deposits	A-2	10,102.43	10,102.43
Beverly Hills - Solid Waste Collection	A-2	40,824.00	40,824.00
Rent - Senior Center	A-2	24,977.84	24,977.84
Antenna Lease Contract	A-2	27,071.89	27,071.89
Municipal Service Fee	A-2	58,968.00	58,968.00
Planning/Zoning:			
Miscellaneous Revenue not Anticipated	A-2	11,112.38	11,112.38
Shared Services:			
Sussex County Finance Assistant	A-2	7,428.42	7,428.42
Energy Receipts Tax	A-2	607,671.00	607,671.00
Cable TV Franchise Fee	A-2	16,972.00	16,972.00
Concetta Towers in Lieu of Taxes	A-2	15,000.00	15,000.00
Watershed Moratorium Offset Aid	A-2	4,089.00	4,089.00
Garden State Trust	A-2	7,929.00	7,929.00
		1,079,890.93	1,079,890.93
		·	A-4